In Re:

DE 10-195 PSNH/LAIDLAW BERLIN BIOPOWER

DAY 3 - MORNING SESSION ONLY January 26, 2011

SUSAN J. ROBIDAS, LCR NO. 44

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1 2	APPEARANCES: (C O N T I N U E D)	1	PROCEEDINGS
3	Reptg. OCA: Meredith A. Hatfield, Esq. Kenneth E. Traum, Asst. Consumer Advocate	2	CHAIRMAN GETZ: Okay. Good morning,
4	Office of Consumer Advocate	3	everyone. We'll reopen the hearings in
5	Reptg. Staff: Suzanne G. Amidon, Esq.	4	Docket 10-195.
6	Edward N. Damon, Esq. Thomas C. Frantz, Director/Electric Div.	5	And is there anything we need to
7	George R. McCluskey, Electric Division	6	address before we resume with cross-examination of
8		7	the panel?
9		8	MR. BERSAK: Yes, Mr. Chairman. When
10		9 10	Nancy Brockway was commissioner here, she used to admonish us to "slow down to speed up." Well,
11		11	yesterday, in our zeal to try to get corrected
12		12	versions of rebuttal testimony to reflect Concord
1		13	Steam's withdrawal, I had intended to provide two new
13		14	pages, one for replacement of Page 6 and one for
13 14			1 0,
		15	replacement for Page 9 of the joint rebuttal
14			replacement for Page 9 of the joint rebuttal testimony submitted by PSNH as PSNH No. 7. After
14 15		15	
14 15 16		15 16	testimony submitted by PSNH as PSNH No. 7. After
14 15 16 17		15 16 17	testimony submitted by PSNH as PSNH No. 7. After lunch, I apparently did not have copies of Page 9, so
14 15 16 17 18		15 16 17 18	testimony submitted by PSNH as PSNH No. 7. After lunch, I apparently did not have copies of Page 9, so I couldn't provide them to you. So I have now
14 15 16 17 18 19		15 16 17 18 19	testimony submitted by PSNH as PSNH No. 7. After lunch, I apparently did not have copies of Page 9, so I couldn't provide them to you. So I have now provided them to you and to the rest of the parties.
14 15 16 17 18 19 20		15 16 17 18 19 20	testimony submitted by PSNH as PSNH No. 7. After lunch, I apparently did not have copies of Page 9, so I couldn't provide them to you. So I have now provided them to you and to the rest of the parties. So, that's mistake No. 1.
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14 15 16 17 18 19 20 21		15 16 17 18 19 20 21 22	testimony submitted by PSNH as PSNH No. 7. After lunch, I apparently did not have copies of Page 9, so I couldn't provide them to you. So I have now provided them to you and to the rest of the parties. So, that's mistake No. 1. Mistake No. 2, in our failure to heed Commissioner Brockway's admonishment, was on

Page 5 Page 7 replacement page. And on the bottom of the correct **CROSS-EXAMINATION** 1 page, now it says on the bottom right, "Replacement 2 BY MS. AMIDON: 2 3 Page, Rev. 2, PSNH Exhibit 7." And what we had 3 Q. Good morning. Good to see you all again. (Panel Members) Good morning. failed to do for some -- for whatever reason, the red 4 A. 4 lining on that last question on the page did not The first question that I omitted is related to a 5 6 appear in yesterday's replacement page. So it's just definition of environmental attributes, and that is 6 7 a correction. So, now I think we're all set. 7 Article 1.16. It's on Page 2 of PSNH Exhibit 2 PPA. CMSR. IGNATIUS: Mr. Bersak? And the definition includes all credits, 8 8 MR. BERSAK: Yes, Commissioner. 9 certificates, benefits, and emission measurements, 9 reductions, offsets and allowances related thereto CMSR. IGNATIUS: I have two 9s and no 10 10 11 6s. I could turn it this way, I suppose. 11 that are attributable now or in the future. MR. BERSAK: I shall trade you. 12 12 Would you please explain what you consider to be 13 CMSR. IGNATIUS: Thank you. 13 a possible future environmental attribute. CHAIRMAN GETZ: Okay. Anything else? (Mr. Labrecque) Well, this was meant to capture any 14 14 A. 15 Ms. Amidon. 15 and all future programs, laws, rules, you know, 16 MS. AMIDON: Well, first of all, I credit programs that the facility could possibly 16 17 have to say I guess I am subject to the same rule, 17 qualify for. And if I recall yesterday, the Company said they 18 because when I was turning my pages yesterday, I 18 O. 19 unstapled something and I missed about a half-dozen 19 would not have to pay any additional -- make any additional payments to Laidlaw for those future 20 questions, which shouldn't take more than 10 minutes 20 21 this morning. So, I apologize for that. 21 environmental attributes: is that correct? And the other thing is a procedural (Mr. Labrecque) Correct. 22 22 A. 23 issue, which is, the Commission might want to 23 Q. Thank you. 24 consider when it would be entertaining Mr. Boldt's 24 Related to -- there's a couple other questions Page 6 Page 8 motion for reconsideration on the motion to strike that relate to testimony. PSNH mentioned that the 1 1 2 testimony. So you may want to consider when that 2 cumulative reduction factor is a priority lien, and would be appropriate to take up, given the fact that that in Order No. 24969 the Commission approved a 3 3 I think we anticipate Mr. Sansoucy to be testifying restructuring transaction involving Concord Steam and 4 4 next Tuesday. Concord Power & Steam that included a feature with a 5 5 CHAIRMAN GETZ: Well, are you all set? 6 similar priority lien. 6 Is that --7 7 What specific feature of the CSC restructuring MS. AMIDON: Yes. transaction were you referring to? 8 8 CHAIRMAN GETZ: Well, we'll take that A. (Mr. Large) Will you give me a moment, please? 9 under advisement. Q. Certainly. 10 10 Do you have anything else to report, 11 (Witness reviews document.) 11 Mr. Boldt, on what's going on between you and --12 A. (Mr. Large) When I made those comments, I was 12 MR. BOLDT: Sure. Mr. Shulock and I 13 referencing the Commission's order on May 22, 2009, 13 are continuing to discuss. He is wanting to modify in Docket DG 08-107, Order No. 24969. And on Page 7 14 14 15 the receipts, and I'm fine with his modification. 15 of that order there's a discussion about Concord 16 He's talking with his clients on which ones will be Power and Concord Steam and their relationship, and 16 receiving things. So I think we're proceeding at that Concord Steam did not have ownership of 17 17 18 facilities that Concord Power would be operating, but pace. 18 And my suggestion on when we hear my 19 that they were obligated to receive services from 19 20 motion for reconsideration is after this panel is Concord Power -- backup boilers to provide steam 20 21 finished, not -- we don't need to take the time 21 service -- and that in order to assure that Concord

beforehand. Let's get through this panel first.

then, let's plunge forward.

CHAIRMAN GETZ: All right. Well,

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Steam was able to receive those benefits, that this

priority lien was put in place. That's my

interpretation of what's written on Page 7.

Page 9 Page 11 1 Q. Okay. Thank you. Laidlaw can terminate if it doesn't bring certain 1 On Page 17 of the PPA -- it's a section that facilities or certain construction to the site. But 2 2 3 begins on the prior page, actually. It's 3 I think you're right. Perhaps this question is best Article 12.1.2. And I think at the end of that passed at this point. 4 4 paragraph, which appears on Page 17, there's a date Article 14.1 states that the price or pricing 5 5 omitted. 6 structure of any product or any applicable fuel or 6 If you look up four lines from the end of that 7 energy source is not a "force majeure" event. Could 7 paragraph, it says, provided that, if the you explain what that means? 8 8 non-defaulting party reasonably refuses to approve 9 (Witness reviews document.) 9 such plan, the defaulting party shall have at least, 10 (Mr. Long) I'm trying to catch up to you. I'm on 10 A. 11 but no more than 180 days. 11 Page 20? 12 Is that intended to read as that is written, or 12 Q. I apologize. Yes. But I think that the section I'm 13 is there -- or is there an omission? For example: 13 referring to carries over to Page 21. It's the That the parties shall have at least 90, but no more 14 last -- I think it's the last, "provided, however," 14 15 than 180 days, I'm just trying to understand if it's 15 that begins on Page 20 and continues on to Page 21. 16 written correctly or if there's a word missing. 16 A. (Mr. Long) Yes. You're asking about the -- whether 17 MR. BERSAK: Mr. Chairman, it appears 17 there's a problem with getting fuel and why that's 18 that there may be a word missing inside there. We not a "force majeure"? 18 19 will consult with the developer and provide a missing 19 Q. Well, I'm just asking you to explain what that means, 20 date and make that correction. 20 that last proviso, pricing or pricing structure of 21 MS. AMIDON: Thank you. 21 any product or any applicable fuel or energy source CHAIRMAN GETZ: Thank you, Mr. Bersak. is not a "force majeure" event. Just explain, 22 22 23 BY MS. AMIDON: 23 please, your understanding of that provision. 24 Q. At 12.3.1, Laidlaw is given the right to cancel the 24 A. (Mr. Long) Well, we only pay for the output that's Page 10 Page 12 produced by the plant. So we didn't want the other project and terminate the PPA prior to the in-service 1 1 2 date if Laidlaw cannot deliver to the project site 2 party to claim a "force majeure" if they had a all equipment and materials required to construct the problem with the price or the -- able to get fuel, 3 3 facility at a total installed cost consistent with because it -- again, if it doesn't produce power, we 4 4 the seller's budgeted cost. 5 don't pay. 5 6 How can PSNH police this provision to be sure 6 O. Thank you. And I have two more questions, so I'm hoping 7 that any termination complies with this condition? 7 (Witnesses reviewing document.) 8 that will make everybody happy about -- I'm getting 8 past the contract provisions. A. (Mr. Long) We can certainly ask the seller to provide 9 9 us an offer of proof that this condition was made. Article 17.2 gives PSNH the right to assign its 10 10 And if we disagree with them, then they can pursue interests and obligations under the PPA to any 11 11 regulated, affiliated New Hampshire electric 12 the rights under contract when we have a dispute. 12 13 Q. Do you think this provision allows Laidlaw to 13 distribution company of equivalent or better credit unilaterally change its expected or required return worthiness. 14 14 15 between now and the in-service date? 15 Can you please identify such regulated, affiliated New Hampshire electric distribution **16** A. (Mr. Long) I'm not sure I understand your question. 16 You said change their -- say that again? companies? 17 17 **18** Q. Change its expected or required return. (Mr. Long) I'm not sure any exist today, but a 18 A. 19 A. (Mr. Long) Return on investment? company could be created in the future. 19 20 Q. Yes. 20 Q. Okay. Thank you. 21 (Witness reviews document.) 21 And I know we've talked a little bit about this,

required return.

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22 A. (Mr. Long) This sentence doesn't say anything about

24 Q. I was referring to the fact that it seems to be that

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but I wanted to return to Article 25, which begins on

Page 27 of PSNH Exhibit 2, on dispute resolution.

Under this section, is it correct to conclude that

Page 13 Page 15 1 the Commission has no role to play in resolving 1 MS. AMIDON: Mr. Frantz -- I'd like disputes between PSNH and Laidlaw? him to clarify what the request is, if you please. 2 2 3 A. (Mr. Long) That's a step process. It starts with the 3 MR. FRANTZ: May I? Thank you. Staff would like to know whether or negotiation between executives, and then it goes to 4 4 mediation, then it goes to arbitration, which has not PSNH's financial group actually spoke with 5 5 6 some specifications about it. But the entire 6 lenders; or what did they base that opinion on, that agreement is subject to New Hampshire law, 7 7 there would be no effect on the PPA. And we would interpretation of the New Hampshire law. like that in writing -- no effect on their debt 8 8 Q. So, what role does the Commission have in that rating from entering into the PPA. 9 CHAIRMAN GETZ: So, I take --10 regard? 10 11 A. (Mr. Long) If there's simply a dispute between the 11 MR. BERSAK: We can provide something. 12 parties, and that dispute is resolved through 12 We'll have a discussion with our personnel in their 13 arbitration, then I think the parties are bound to 13 treasury area and have them respond. 14 that solution. So the question is something to the 14 **15** Q. So the Commission would have no role? 15 effect of: Please provide a basis for the **16** A. (Mr. Long) This may get to some of the questions we representation that PSNH's entering into the PPA with 16 17 had yesterday, but I suppose the Commission could do 17 Laidlaw would not have an adverse effect on... 18 an investigation and decide, if PSNH were to settle 18 MR. FRANTZ: PSNH's debt rating. 19 something, if that were a prudent settlement, much 19 MR. BERSAK: PSNH's debt rating. Got like if we resolve an issue with an insurance 20 20 it. 21 provider, you know, on a dispute that's settled 21 CHAIRMAN GETZ: And we'll save PSNH through arbitration, or any other dispute that the 22 Exhibit 14? 22 23 Company has, that settles the contract terms in 23 CLERK: Yes. 24 arbitration. 24 (PSNH Exhibit 14 reserved.) Page 14 Page 16 1 Q. Okay. Thank you. MS. AMIDON: Thank you. 1 And I do have one follow-up on a question from 2 2 BY MS. AMIDON: Ms. Hatfield, and that will conclude my 3 Q. Unfortunately, I just want to ask one other question 3 cross-examination. 4 regarding renewable products payment. 4 Mr. Long, do you remember a question from 5 If you look at Article 1.57 on Page 6, that 5 Ms. Hatfield about whether the PPA would affect 6 6 section seems to indicate that if there's a change in PSNH's debt rating? 7 7 law, efforts will be made to revise the renewable 8 A. (Mr. Long) Yes, I do. products payment to conform to the value of any 8 Q. I believe your response to her was that you had replacement payment following such a change in law. 9 Could you just explain what's intended about talked to the financial people and the lenders, and 10 10 the PPA would have no effect. Do you remember that? 11 revisiting the renewable products payment as claimed 11 12 A. (Mr. Long) Yes. in this section? 12 MS. AMIDON: Mr. Chairman, the Staff 13 A. (Mr. Long) Again, that section number? 13 would like, as a record request, the response of the **14** Q. It's Article 1.57 on Page 6. 14 15 lenders that there would be no effect on PSNH's 15 A. (Mr. Long) Yeah. And that focuses on RSA 362-F, 16 credit rating -- of the PPA between PSNH and Laidlaw. 16 which is the foundation for the pricing. So it's MR. BERSAK: I believe the testimony 17 really related to changes in New Hampshire law, but 17 18 from Mr. Long was he had a discussion with members of 18 recognizes at the same time there might be other laws 19 Northeast Utilities' treasury area, and they 19 that come in to play or change, and you try to take 20 indicated that there would not be an effect. I don't that all into consideration. Absent a change in New 20 21 believe he testified we've had any contact with the 21 Hampshire law, you know, the contract says we get all 22 lenders of the facility. 22 of the environmental attributes. 23 CHAIRMAN GETZ: So, Ms. Amidon, were 23 Q. And so this article, which links to Section 23,

you looking for a document or...

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suggests that there may be an opportunity to

Page 17 Page 19 1 renegotiate the cost of the renewable -- or the value 1 CROSS-EXAMINATION of the renewable products payment? BY MR. MCCLUSKEY: 2 3 A. (Mr. Long) Well, in the event that the New Hampshire 3 O. Good morning. law changed significantly and adversarially, then the 4 A. (Panel Members) Good morning. 4 parties would look to, you know, follow the direction 5 O. The majority of my cross will relate to the rebuttal 5 in this section. testimony that was filed by the Company. But before 6 6 7 Q. Thank you. 7 I get to that, I'd like to ask a few questions 8 MS. AMIDON: Mr. Chairman, I am going 8 following on from questions from Attorney Amidon. 9 to request that you allow Mr. McCluskey to conduct 9 Mr. Large, yesterday you responded to a question on how to determine the output of the facility that 10 some cross. And I will point out that I distributed 10 11 this morning a revised copy of the list of Staff 11 is described in Appendix A of the PPA; is that 12 exhibits. And with the exception of Staff testimony, correct? 12 13 which will be introduced when they present their 13 A. (Mr. Large) Yes. direct testimony, I believe you have copies as well 14 14 Q. Has the Company reached agreement with Laidlaw on 15 of those exhibits in that package. 15 that process, or will that be the subject of future 16 CHAIRMAN GETZ: Well, as we've done 16 discussions? 17 with other parties, we will adopt the identification 17 A. (Mr. Labrecque) You're talking about the discussion 18 of the exhibits as proposed by each of the parties. 18 of standard conditions, atmospheric temperature, et 19 MS. AMIDON: Thank you. 19 MR. BOLDT: Point of order, 20 Q. Any factor that is involved in determining what the 20 21 Mr. Chairman. Staff Exhibit 9 and Staff Exhibit 10 21 output of the facility is. appear to be new documents that have not been (Mr. Labrecque) No. 22 22 A. 23 produced to the parties. I would ask, if testimony 23 O. You have not? 24 is going to be asked of the panel, that we be given **24** A. (Mr. Labrecque) We have not. Page 18 Page 20 copies of those. 1 Q. Will you be having discussions on how that will be 1 determined? 2 MS. AMIDON: I do have copies to 2 distribute at that -- for the inquiry that's made 3 A. (Mr. Labrecque) That would be appropriate as we 3 regarding those documents and would intend to approach the in-service dates, yes. 4 4 distribute them at that time. If you wish me to do And the results of those discussions, is that 5 5 Q. something that you anticipate filing with the it now, I can do that as well. 6 6 Commission for their review? 7 CHAIRMAN GETZ: At your pleasure. 7 MS. AMIDON: Thank you. 8 A. (Mr. Long) No. The answer is we're simply 8 complying -- we'd simply be complying with the 9 MR. BOLDT: But if we could have them 9 contract, the PPA, which I presume at that point 10 now, Your Honor, if there's something to review, we'd 10 appreciate it. would have been approved by the Commission. So we're 11 11 simply administering the terms of the contract. 12 CHAIRMAN GETZ: Well, I'm really not 12 sure that you need to deal with it. I'm assuming 13 Q. Thank you. 13 these are part of the -- to lay the foundation for a Mr. Long, I believe you indicated yesterday, or 14 14 15 question in cross-examination that will be provided 15 the day before, that Staff is opposed to the purchase option and the right of first refusal; is that 16 to the witnesses before they're asked questions. So 16 I think it's fine for cross-examination purposes for correct? 17 17 18 the documents to be put out at the time of the **18** A. (Mr. Long) I don't know if those were my exact words, questions. It's a convenience or a courtesy to give but that's my understanding from your testimony. 19 19 20 it out in advance, but it's not required. 20 Q. Could you identify my testimony where Staff indicated 21 MR. BOLDT: We don't mean to belabor 21 its opposition to those two provisions. 22 (Witness reviews document.) the point. 22

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MS. AMIDON: Thank you, Mr. Chairman.

23 A. (Mr. Long) On Page 47 of your testimony, you're

recommending elimination of the cumulative reduction

Page 21

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- provision. So, yes, you are recommending that it be 1 eliminated. I interpret that to mean you're against 2
- 3
- 4 Q. Is the purchase option a different provision in the
- PPA from the cumulative reduction factor?
- (Mr. Long) They're critically related. One relates 6 to the other. One exists because of the other. 7
- 8 Q. So you're saying it's not possible for the company to
- acquire the facility without a cumulative reduction 9 account; is that correct? 10
- 11 A. (Mr. Long) Well, at the end of the term, we talked
- 12 yesterday about an option that could exist during the
- 13 term of the contract. But the cumulative reduction
- factor applies for end of term, and that's the 14
- 15 question you asked me. So I interpret your
- 16 recommendation to say you are opposed to the
- 17 cumulative reduction factor.
- **18** Q. I think that's correct. I am opposed to the 19 cumulative reduction factor. But my testimony does
- 20 not say that we were opposed to the purchase option.
- 21 Is it possible to have a PPA that provides you with a purchase option without a cumulative reduction 22 23 account?
- 24 A. (Mr. Long) Yeah, hypothetically it's possible. It's

- 1 Q. Okay. If Laidlaw were to receive an offer from a
- third party to acquire the facility, say after two or
 - three years, would -- are you saying that it's
- unlikely that PSNH would respond to that offer 4
- through to its right of first refusal? 5
- 6 A. (Mr. Long) Well, again, you're asking me purely a
- 7 hypothetical. And, you know, knowing what I know
- 8 today, do I expect any changes to occur in two years
- 9 that might make it a viable option? I'm not aware of
- 10 anything. But two years from now, I don't know what
- would be different. It's simply an option that would 11
- 12 have to be examined at the time that the opportunity
- 13 was presented.

14 Q. Okay. Thank you.

- 15 Mr. Labrecque, referring to Exhibit GRM 12 -- do you have that? 16
- 17 A. (Mr. Labrecque) I'm looking at it, yes.
- 18 The column, Adjusted Market Energy Price, I believe 19 you said that the Company did not understand how the
- 20 prices in that column were developed; is that
- 21 correct?
- (Mr. Labrecque) I said something to that effect. I 22 A.
- 23 think I was -- I mentioned that in the text of the
- 24 testimony I could not find any description of that

Page 22

Page 24

Page 23

- not what this contract is, though. 1
- 2 Q. Thank you.
- With regard to the right of first refusal, did 3
- you say yesterday that it's unlikely that the Company 4
- would have to exercise that right under the PPA? 5
- 6 A. (Mr. Long) You said "have to." We don't have to
- exercise it. I think what I was alluding to 7
- yesterday is that I don't view it a high probability 8
- that we would exercise it during the term of the
- agreement. It's simply an option that we have. 10
- 11 O. And the --
- 12 A. (Mr. Long) The reason, quite simply, is because we
- wouldn't realize the cumulative reduction factor if 13
- 14 it existed. So, if that option occurred sometime
- 15 during the term, again, it would depend on what
- 16 options are available to us under New Hampshire law,
- but it also would depend on the status of the 17
- 18 cumulative reduction factor at the time and what we
- 19 might estimate how it might change in the future.
 - we would exercise that in mid-term. The primary
- 23 is to be something we would consider at the end of 24
- So those would all be factors in whether or not purpose of the cumulative reduction factor, though, term.

- column, how it was developed. 1
- 2 Q. Did the Company issue a discovery request on how
- that -- how those prices were developed? 3
- **4** A. (Mr. Labrecque) I do not believe we did.
- 5 Q. Okay. Thank you.
- Again, Mr. Labrecque, if you could refer to 6
- 7 Staff Exhibit 3, which is your -- which is a copy of
- your Attachment RCL-1. Do you have that?
- 9 A. (Mr. Labrecque) I do.
- 10 Q. I think it's been established that the energy prices,
- 11 the unbundled energy prices that are shown in that
- attachment, are based on the assumption of a \$34 12
- 13 starting fuel cost in 2014 and annual increases of
- 2.5 percent; is that correct? 14
- 15 A. (Mr. Labrecque) That's correct.
- 16 Q. And I think it's also been established that, if the
- 17 actual fuel costs at Schiller turn out to be
- 18 different from those two assumptions, then the energy
- 19 prices actually paid to Laidlaw would change from
- what were shown in this column; is that correct? 20
- (Mr. Labrecque) Absolutely. That's the proper 21 A. functioning of the wood price adjustment. 22
- 23 Q. Okay. Now, I think you also said that the bundled price, what you call the total payment, was based on 24

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Page 25

- a capacity factor and a plant capacity which is 1
- different from the 63 megawatts and 87.5 capacity 2
- 3 factor that Laidlaw referenced at the SEC; is that
- correct? 4
- 5 A. (Mr. Labrecque) Well, the capacity factor assumption
- certainly impacts the total payment in Attachment
- RCL-1. I don't believe the size of the facility has 7
- 8 an impact.
- Q. Okay. Thank you. 9
- So, based on the 87.5-percent capacity factor, 10 11 the total bundled prices would vary somewhat slightly, I would suspect; is that correct? 12
- 13 A. (Mr. Labrecque) They would be slightly lower.
- 14 Q. Okay. Thank you.
- 15 Would you agree, subject to check, that the 16 bundled prices that's shown in this exhibit would 17 require PSNH to pay, over the 20-year life of the 18 contract, approximately \$1.5 to \$1.6 billion dollars?
- 19 A. (Mr. Labrecque) I believe I have seen an exhibit that
- 20 has numbers consistent with how you described them, 21 yes.
- 22 Q. Okay. Thank you.
- 23 Okay. I believe it's also been established that 24 the pricing in the PPA that resulted in these

- 1 know, someone's guess at what a price would be in the 2
- 3 Q. I believe PSNH also did not use financial analysis as
- the basis of its reasonableness determination; is 4 5 that correct?
- A. (Mr. Long) You mean financial standing of the seller? 6
- 7 Q. No, the financial analysis of the project itself,
- like an internal rate-of-return calculation or NPV 8 9 calculation.
- 10 A. (Mr. Long) I'm not aware of any power purchase 11 agreement that is based on analysis of the seller's 12 return on equity. We did obtain some information, as 13 you know, preliminary information from them that we were able to do some analysis, but it was not a 14 15 determining factor.
- 16 Q. So the answer is: You did not use financial analysis 17 to determine the reasonableness of the prices?
- 18 A. (Mr. Long) No, that's information, as I mentioned, I 19 think in one of our data responses, that we typically 20 do not get from a seller. We have not ever been able 21 to get it, for instance, from the existing wood producers. And we've tried many times in the past. 22

Laidlaw was willing to provide us some information. But we don't have full access to their

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- estimated bundled prices was not the result of a
- 2 competitive solicitation?
- 3 A. (Mr. Labrecque) That's correct.
- 4 Q. It was a bilateral negotiation between PSNH and Laidlaw? 5
- 6 A. (Mr. Labrecque) Correct.
- 7 Q. Did PSNH -- I believe PSNH did not consider prices
- paid to other renewable projects in the process of 8
- negotiating the pricing in the PPA; is that correct?
- (Mr. Labrecque) It was not a primary focus of our 10 negotiations, no. 11
- 12 Q. Thank you.

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- In your rebuttal at Page 2, Line 20, you say 13 that the PPA was consciously designed to avoid 14 15 reliance on anyone's projections. I believe you're
- 16 referring to market price projections; is that correct? 17
- 18 A. (Mr. Long) Yes, it is.
- **19** Q. Can I conclude from that statement that the Company 20 did not use long-term price forecasts as the basis
- 21 for determining the reasonableness of the PPA prices?
- 22 A. (Mr. Long) That's correct, because we don't believe 23 there is a reliable, believable or provable long-term
- 24 forecast. So we focus on structure rather than, you

financials, nor do we need it, because it's a 1

> 2 negotiation between two parties. And it's not a

cost-of-service contract. So it is a negotiated 3 contract. 4

Q. Thank you. 5

6 So, if the Company did not use competitive 7 solicitation and it didn't use prices from comparable 8 projects and it didn't use market price projections 9 or financial analysis, what did the Company do in order to determine the reasonableness of the prices? 10 (Mr. Long) Well, you take each of the components. In 11 A. 12 the case of renewable energy certificates, we took as 13 a benchmark the state's policy on what was an 14 acceptable payment for renewable attributes, and we 15 negotiated a significant discount from that price. And we felt that would give the certainty that the 16 seller needed and the assurance to us that we were 17 18 able to pay much less than what the state policy 19 showed.

> In the case of capacity, we negotiated five years of no increase in capacity costs, and we started at a reasonable number and increased over time. And our own judgment was that that would be, you know, a fair price, realizing that capacity is

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not the most significant price in the contract.

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And then when you get to energy, you know, as our rebuttal testimony shows on the exhibit, and with the wood prices, the energy price in the contract was very competitive with the daily prices that would exist during that term.

Maybe I should point to our exhibit. And so we felt that we had a competitive energy price. But we knew -- based on the data we had at the time. But we knew that the future was not predictable, and that's why we insisted on a cumulative reduction factor to protect our customers from changes going forward. 13 Q. Thank you.

14 A. (Mr. Long) And if I could point to that exhibit in 15 our rebuttal that I'm referring to... and it's 16 Page 39, Rebuttal 2. And it's a tracking of what the 17 contract prices would have been during that 18 historical period, had it been in effect, versus what 19 the wholesale prices would have been.

> And then, of course, recently we've had a big change in those market prices. But if you look at the period up to July '08, for instance, and you do the math, the power -- the energy charge in the power purchase agreement is less than the market. And if

MR. LABRECQUE: I think you gave us one. We just didn't carry it up with us.

Page 31

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MS. AMIDON: I apologize. I have one copy. I can ask my assistant to make additional copies. For the time being, if you will take that, and I will ask for additional copies.

May I ask the witnesses, do you have -- discovery is referred to on the Staff exhibit list. Do you have that discovery?

MR. LABRECQUE: I think so. Give me a minute.

MS. AMIDON: Okay. If not, please --I'll wait a minute and you can tell me if you need me to make a full copy of the exhibits.

CHAIRMAN GETZ: Ms. Amidon, are sets being given to other parties or -- as we go?

MS. AMIDON: Well, my -- I was taking the approach that other people had done, which is assuming that people had their own files. If there was something different, a new exhibit, as Exhibit 9 and 10 are here, I would provide them copies. But I'm going to ask Ms. Peters to make copies for everyone. I apologize.

(Pause in proceedings.)

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you take the entire period as shown in the upper right-hand portion, it's very competitive with the market.

So that's what we knew at the time, that the energy prices were competitive with the market. As I said, the market has taken a decline since that time. And in the future, I will state emphatically that nobody knows what the prices are, and that's why we have the structure in the contract that we do have.

MR. BERSAK: Mr. Chair, I believe that the witness was referring to what's in PSNH Exhibit 7 at Page 39, what's been marked as Attachment PSNH Rebuttal 2.

BY MR. McCLUSKEY:

15 Q. Okay. Could I refer you to Staff Exhibit 6. Maybe 16 the question could be for Mr. Large, since it was directed at him. 17

18 A. (Mr. Long) Staff exhibit or our exhibit?

19 O. Staff Exhibit 6.

20 A. (Mr. Labrecque) Could you describe what that is? I 21 don't think we have --

22 MS. AMIDON: I'm sorry. Did I not 23 provide you a list? That's -- I apologize, 24 Mr. Chairman. Apparently --

MS. AMIDON: In the meantime, I'd be happy to allow the witnesses to use my copy of the discovery.

MR. LABRECQUE: We've got two copies of discovery up here, so we should be okay.

MS. AMIDON: All right. And I'll have others. Sorry about that.

8 (Chairman and Commissioners conferring.) A. (Mr. Large) We have Staff Set 2, Question 5. BY MR. McCLUSKEY:

11 O. That's correct.

12 Mr. Large, as I said, since the question was 13 directed at you, maybe you could read into the record the question and the answer. 14

15 A. (Mr. Large) Certainly. The question states: 16

Referencing Large testimony, Page 8, Mr. Large states that, to meet the first factor, paren, efficient and cost-effective realization of the purposes and goals of the RPS law, close parens, PSNH has employed a direct negotiation process with Laidlaw, with a close quotation. Please describe all tests used by PSNH during the negotiations that show that the proposed PPA is a cost-effective acquisition of renewable energy.

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- And the response states: There were no specific 1 tests of, quote, cost effectiveness, unquote, used 2 3 during the negotiations. However, certain factors were considered. The testimony of Mr. Long on Page 6 4 comments on PSNH's interest in projects that are 5 6 unique, feasible and provide added value. The Laidlaw project involves the redevelopment of an 7 8 existing boiler at an existing site in an 9 economically-challenged area of New Hampshire. The project utilizes wood chips as the fuel source, which 10 11 results in a significant economic boost to the local 12 New Hampshire wood industry. The testimony of 13 Dr. Lisa Shapiro provides details on the economic 14 development and employment aspects of the project. 15 Also, LBB was willing to consider certain unique 16 terms and conditions in the PPA that provided added 17 value and protection to customers, paren, see a 18 summary in Mr. Labrecque's testimony on Page 13, 19 close parens.
- 20 Q. Thank you. 21 You state in your rebuttal testimony at Page 3, Line 13, that PSNH does not forecast future energy 22 23 prices; is that correct? 24 A. (Mr. Large) At Line 12, we say, However, comma, PSNH

1 A. (Mr. Long) No. It's my opinion -- and there could be different opinions, obviously. To me, when someone 3 says we forecasted this, you're saying that you believe that that's what's going to happen in the 4 future; whereas, if you say I project this or I 5 estimate this, for purposes of an analysis, perhaps a 6 7 sensitivity analysis, it would just give sort of a

context in which these numbers are used.

9 Q. Okay. Thank you.

there, which is the Company's response to 1-11. 12 A. (Mr. Labrecque) We have it. 13 O. Okay. In this response, the question actually asked

I believe you have a copy of Staff Exhibit 7

- for assessments or analyses performed by PSNH to determine whether the proposed PPA is in the public interest. And you provided several analyses; is that correct?
- (Mr. Labrecque) Yes. 18 A.
- 19 Q. The analysis in Attachment 2, if you could just turn 20 to that, contains a base case series of market energy 21 prices that span the 20-year term of the PPA; is that correct? 22
- 23 A. (Mr. Labrecque) Correct.
- 24 Q. Also, the analysis in Attachment 3, which I believe

Page 34

Page 36

- does not forecast future energy prices. 1
- 2 Q. Thank you.
- Would you agree that long-term forecasts or 3 projections of market energy prices can be prepared 4 using different methods that are both simple and 5 complex? 6
- 7 A. (Mr. Long) Yes. And whether simple or complex, they're generally unreliable. 8
- Q. Thank you. 9
- By the way, do you distinguish between forecast 10 and projection? Do you consider those the same 11 12 terms, or do you distinguish between them?
- 13 A. (Mr. Long) Well, projection could be for purposes of doing a scenario, as opposed to a forecast, which 14 15 implies ownership and belief that it's accurate. So, 16 to me, projections, estimates, things of those nature, are really perhaps due to a sensitivity 17 analysis or, you know, just to see what if this or 18 19 that. But it's -- as I said, it's like forecasting
- the weather: Nobody can do it reliably, and over the 21 long-term particularly. 22 Q. Sorry. I didn't quite get the distinction. Are you

saying that a forecast is considered to be more

24 accurate or less accurate than a projection?

- is intended to... analysis of the -- it's an analysis 1 of the PSNH purchase option; is that correct? Is 2 that the intent of Attachment 3? 3
- **4** A. (Mr. Labrecque) Attachment 3 was one of a set of cases that I believe -- this is comprised of Attachment 3, 4, 5, 6 and 7 -- that were prepared as part of our discussions with the accounting and treasury people regarding an interpretation of accounting treatment of the PPA. It involves something to do with whether or not the purchase option agreement was -- could be looked at either by our internal accounting or our auditors as a triggering -- triggering the need for balance sheet accounting or something else that I'm not an expert

So we were asked to prepare a series of exhibits under different scenarios that might indicate whether or not that purchase option agreement had some material effect on the value of the asset. That's why we prepared these.

- **21** Q. Okay.
- 22 A. (Mr. Long) And I would just -- this relates to an 23 earlier question -- say that the conclusion was that 24 it did not require a balance sheet adjustment and

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- that we just use normal accounting for a power 1
- 2 purchase agreement. So this would be just like any
- 3 other power purchase agreement, from the accounting
- point of view. And that is what is related to the 4
- question earlier about what the bond rating -- it's 5
- just like any other power purchase agreement. 6
- 7 Q. Okay. I'm not actually going there, Mr. Long.
- But Attachment 3 includes the same series of 8 9 market energy prices that were in Attachment 2; is
- that correct? 10
- 11 A. (Mr. Labrecque) Yes. I believe the base case,
- 12 Attachment 3, uses the base case from Attachment 2.
- 13 Q. Thank you.
- 14 Now, on Page 1 of this response, 1-11, you refer
- 15 to a base case forecast of energy, capacity and RECs;
- 16 is that correct?
- 17 A. (Mr. Labrecque) That is correct.
- 18 O. Okav.
- **19** A. (Mr. Labrecque) Now, there are other data responses
- 20 where we clearly state that we do not provide
- 21 forecasts. This one slipped in the word "forecast."
- And I wouldn't suggest it's a complete upheaval of 22
- 23 our position on whether we produce forecasts or not.
- 24 Q. Thank you for that clarification.

- 1 consultant, for example?
- (Mr. Labrecque) It was prepared by us, and it 2 A.

Page 39

Page 40

- describes here the inputs to it.
- 4 Q. Okay. Thank you.
 - Going back to the response to 1-11,
- Attachment 3 --6
- 7 A. (Mr. Large) Can we have a moment to try to reassemble 8 our...
 - (Pause in proceedings)
- 10 (Mr. Large) 1-11, Mr. McCluskey; is that correct? A.
- 11 Attachment 3.
- 12 A. (Mr. Labrecque) We got it.
- 13 O. Now, would you agree with me that, among other
- 14 things, this attachment calculates what you term the
- 15 "over-market energy value," which is the difference
- each year between the PPA energy price and the market 16
- 17 energy price forecast by the Company multiplied by
- the megawatt hours produced? Is that correct? 18 19 A. (Mr. Labrecque) Again, we take exception to the use
- of the word "forecast." As we have testified, we 20
- 21 feel that implies some higher degree of acceptance as
- that being our opinion of the future. That's not 22
- 23 what the intent was here. And in the row marked
- 24 "Over-Market Value," that was an attempt for each of
- Page 38
- Now, Staff Exhibit 8 is the response to 6-2; is 1
- 2 that correct?
- 3 A. (Mr. Labrecque) Getting there. All right. We're
- looking at Staff 6, Question 2. 4
- Q. Would you agree with me that this question asks how 5
- the Company developed the market energy price 6
- 7 forecast that we just identified as being in
- Attachment 2 and 3? And you -- I believe the 8
- 9 response gives that requested information; is that
- correct? 10
- 11 A. (Mr. Labrecque) Yes.
- 12 MR. BERSAK: Mr. Chairman, if you read the question here that was asked in this data 13
- 14 request, it says, "Regarding the market energy price
- 15 base case projection, please respond to the
- following." And in light of Mr. Long's earlier 16
- testimony with respect to his differentiation between 17
- 18 forecasts and projection, I think the terminology
- 19 used by Staff in the question is important.
- MR. McCLUSKEY: Thank you. 20
- BY MR. McCLUSKEY: 21
- 22 Q. So this response -- well, first of all, the Company
- 23 agrees that the market energy price forecast was
- 24 developed by itself and not by someone -- a

- these scenarios in Attachments 3 through 7 to develop 1
- 2 some different cases in order to allow accounting to
- 3 have some discussion of how the operation of the CRF
- and the purchase option agreement may impact their 4 5 determination on balance sheet accounting.
- 6 O. Well, leaving aside whether we call this series of
- 7
- energy prices a forecast, a projection or an
- 8 estimate, would you agree with me that the
- 9 over-market value that you are showing each year is
- the difference between the PPA price and the market 10
- energy price multiplied by the megawatt hours 11 produced by the facility? 12
- A. (Mr. Labrecque) That's the mathematics. And they're 13
- all based on the input assumptions used in the 14
- 15 analysis. But I agree with your description that
- that entry in the spreadsheet represents a 16
- megawatt-hour value times the difference in two sets 17
 - of prices, both subject to some input assumptions.
- 19 O. Thank you.
- 20 Would you agree, subject to check, that the sum of the annual over-market values shown in this 21
- attachment is 143 million over the 20-year term of 22
- 23 the PPA?
- 24 A. (Mr. Labrecque) I actually think each of these cases

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- has that value calculated. And I would agree that, 1
- 2 in this particular case, the sum of those values is
- 3 143 million.
- 4 Q. For the base case?
- 5 A. (Mr. Labrecque) Yes.
- 6 Q. Thank you.

And would you also agree that the term "over market" and "above market" have the same meaning?

- A. (Mr. Labrecque) Yes.
- 10 Q. Thank you.

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CHAIRMAN GETZ: Mr. McCluskey, let me ask about this attachment. The copy we have says -there's a "confidential" stamp on it. Is any of this information --

MR. McCLUSKEY: Initially, all of this information was confidential, and it was subsequently made public by the Commission.

MR. BERSAK: That's correct,

Mr. Chairman. After the Commission ruled on certain confidentiality requests by the Company, we issued a new revision of this data request which removed the confidential statements based upon the Commission's ruling.

CHAIRMAN GETZ: Okay. Thank you.

- 1 ifs, and how does that unit -- how is it valued under different scenarios. So it's a scenario analysis. 2
- з О. Does the continued unit operation study from
- Newington, which I have to say I haven't yet studied, 4
- but doesn't that require some forecast of benefits? 5
- 6 I'm not talking about energy, necessarily energy
- 7 benefits. But doesn't that require some forecast of 8
- capacity or other types of benefits in order to make 9 a determination as to whether it's cost-effective to
- 10 continue to operate the facility?
- 11 A. (Mr. Large) The Newington continued unit operation 12 study that was filed as part of PSNH's lease-cost 13 plan filing in September of this year examined --14 last year, I'm sorry -- examined a number of factors 15 of benefit that Newington provides, and examined a variety of market conditions, market scenarios, and 16 17 estimating the benefit that that unit provides to
- 18 PSNH's customers. It did not provide -- it was not
- 19 based on a singular forecast or estimate.
- My understanding, it does include a forecast of 20 O. 21 capacity prices going forward. I understand you 22 employed Mr. Levitan for that purpose; is that 23 correct?
- 24 A. (Mr. Large) Yes.

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Page 43

BY MR. McCLUSKEY:

- 2 Q. So, getting back to I think the statement in the
- Company's testimony that it does not forecast future 3
- energy prices. If that's the case, how does the 4
- Company go about determining whether it's economic or 5
- 6 in the public interest to convert Schiller, for
- 7 example, or to continue operating the new facility?
- 8 A. (Mr. Long) I'm trying to remember the docket where Schiller was presented. And it was presented on its 9
- 10 environmental merits, the fact that wood price and
- wood costs historically were stable and competitive. 11
- 12 Beyond that, you know, we didn't rely on any
- long-term price of energy or market price because, 13
- again, we don't have one. But it was on the basic 14
- 15 construct and function and design, and to meet the
- 16 Class I renewable requirements. And that's what this
- is all about, too, meeting Class I renewable 17
- 18 requirements.
- 19 O. But I did say --
- 20 A. (Mr. Long) In the case of Newington, you look at 21 different scenarios, and how does it operate under
- 22 different scenarios as a whole: the continued unit
- 23 operation study that you're aware of that looks at
- 24 multiple factors and multiple conditions and what

- 1 Q. So there's an instance where you didn't actually
- forecast those quantities themselves, but you hired a 2 firm to do that. Isn't that using forecasts? 3
- 4 A. (Mr. Large) I stated that we did not utilize a
- forecast for future energy markets in the examination 5
- of the Newington continued unit operation value. And 6
- 7 the conversation that I understand is being had here 8 is about energy forecast.
- 9 I thought I corrected myself by broadening the issue 10 of whether the Company uses forecasts to other quantities, including capacity. 11

So, does the Company use forecasts, either developed by itself or by people working on its behalf, for capacity, for example?

- 15 A. (Mr. Large) Well, I don't have my Newington continued unit operation study with me today to be able to 16 reference that. But our testimony is that we do not 17 utilize forecasts for energy -- long-term energy 18 19 prices.
- 20 A. (Mr. Long) And to the point, you know, as I have 21 tried to say many times, we look at scenarios and 22 structure and how might, in this case, a power
- 23 purchase agreement operate under different scenarios.
 - And we had a fair amount of discussion so far on how

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- does it operate under different scenarios. One of 1
- 2 those scenarios is the different future energy market
- 3 prices. And because -- and we can describe how it
- operates under different future energy prices, and 4
- that difference is captured through the cumulative 5
- reduction factor. So that's the mechanism we use to 6
- tie the contract to actual market energy prices. 7
- However, it was done by structure as opposed to 8
- 9 believing that a certain future price in the market would actually exist. 10
- 11 Q. Thank you. Moving on.
- 12 PSNH claims at Page 17, Line 22 of the rebuttal,
- 13 that I provided no justification to support the
- assumption that the plant will have little value 14
- 15 after 20 years; is that correct?
- 16 A. (Mr. Long) I think you're talking about Lines 22 and
- 17 23, which is the statement, "Neither Mr. McCluskey
- 18 nor Mr. Traum provide any justification or facts to
- 19 support the assumption that the plant will have
- little value after 20 years." 20
- 21 Q. That's correct. Could you turn to Page 20 of my
- testimony. Are you there? 22
- 23 A. (Mr. Long) Yes.
- 24 Q. Could you read into the record the response, or the

- 1 say "no justification," I said "no facts." And the question is: What is your opinion? So what follows 2 3 is Mr. McCluskey's opinion and speculation, not
- I'd be happy to read it into the 5
- record. But the question says, "in your opinion," 6
- 7 and I read that to mean opinion versus fact.
- BY MR. McCLUSKEY:

facts.

- Q. Well, doesn't your statement on Line 22 say, "Neither
- 10 Mr. McCluskey nor Mr. Traum provide any 11 justification"?
- 12 A. (Mr. Long) Or facts to support the assumption. So 13 you're making an assumption without any support.
- Okay. Well, we'll move on. 14 Q.
- 15 In your rebuttal at Page 21, Line 22, you suggest that the Commission should not rely on the 16 New Hampshire Class I REC price projection developed
- 18 by Synapse as a basis for determining the
- 19 reasonableness of the REC prices in the PPA; is that
- 20 correct?
- **21** A. (Mr. Labrecque) That's correct.
- 22 Q. And the reason you give is that the Synapse prices
- 23 have already departed from reality. What do you mean
- 24 by they've "departed from reality"?

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answer to the question that begins on Line 13?

MR. BERSAK: I believe that

Mr. McCluskey's testimony will already be in the 3 4

record. I'm not sure what value there is to reading

it again.

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CHAIRMAN GETZ: I think he's asked about a statement that's been made by the witnesses and to get into the record whether the statement comports with what was said originally in the testimony. So let's just get it on the record. It's one sentence.

MR. LONG: It's -- well, I thought it was the whole paragraph I'm supposed to read.

CHAIRMAN GETZ: Well. I think the -doesn't the first sentence accomplish the point, Mr. McCluskey?

MR. McCLUSKEY: The first sentence just makes the statement that I think has little value. What follows explains why I believe it has little value. The statement in the rebuttal was that there was no justification in testimony for the claim that there was little value, potentially little value.

MR. LONG: Well, to be clear, I didn't

1 A. (Mr. Labrecque) We were essentially expanding upon a

2 comment you made yourself in your testimony, where 3 you took note of the fact that the near-term adjusted

Synapse prices could be reasonably described as being 4

too high. And in essence, this report, the Synapse 5

report, prepared in 2007 and updated in 2009 -- and 6

7 I'm not an expert in the report. I do not know the 8 extent of the update in 2009, if it was only portions

of the report or if it was the entire report, 9

including their treatment of the renewable energy 10 11 market.

12 But regardless, your comment and your testimony 13 was that their near-term REC prices were too high 14 relative to where we are today.

15 O. And where is that? What page are you referring to?

- (Mr. Labrecque) In your testimony? 16 A.
- Yes. 17 Q.
- 18 A. (Mr. Labrecque) Page 28.

19 MR. BERSAK: I would refer the Commission to Footnote 22 on Page 28 of 20 21 Mr. McCluskey's testimony.

- BY MR. McCLUSKEY: 22
- 23 Q. And why would that indicate that the Synapse REC prices for 2014 on would not be reliable? 24

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- 1 A. (Mr. Labrecque) Well, to me, it called into question
- their ability or anyone's ability to predict even 2
- 3 short-term volatility in the market, let alone to
- fully comprehend the next 20 years of potential 4
- volatility that could exist in the renewable energy 5
- markets. 6
- I think somewhere else in your testimony you 7
- 8 mentioned that the Synapse energy prices were also, 9 I'm forgetting, too high or too low. But regardless,
- they were not aligned with your expectation of the 10
- 11 current market.
- 12 So again, it just goes to the ability of any
- 13 study to really serve as the basis for such an
- important decision as this one. 14
- 15 Q. Thank you.
- 16 At Page 8 of your rebuttal testimony, Lines 26
- 17 through 28, you state that I incorrectly claimed that
- 18 PSNH expects wood prices to increase at an annual
- 19 rate of 2.5 percent; is that correct?
- 20 A. (Mr. Labrecque) Yes.
- 21 Q. Could you turn to -- turn to Staff Exhibit 3, which
- is your attachment RCL-1. 22
- 23 A. (Mr. Labrecque) I got it.

that attachment.

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24 Q. And could you read into the record the Footnote 1 to

1 O. If so, does that mean that PSNH would not have had access to Laidlaw's data on OEM costs, capital costs

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- **4** A. (Mr. Labrecque) No, we did not have access to that.
- 5 O. Thank you.
- So, PSNH was not allowed to examine Laidlaw's 6
- 7 fuel supply contract with -- I believe the supplier
 - is Cousineau? Is that how we pronounce that?
- 9 A. (Mr. Long) I don't think it existed when we were in 10 negotiation, earlier negotiation.
- 11 Q. So if you haven't seen that, can I conclude that you're not familiar with the fuel pricing for the 12
 - Laidlaw facility?
- (Mr. Long) I'm not. 14 A.
- 15 Q. Thank you.
- So you don't actually know whether the PPA 16
- assures Laidlaw that it will recover its fuel costs; 17 is that correct? 18
- 19 A. (Mr. Long) Well, the PPA does not assure Laidlaw that
- 20 it will recover its fuel cost. The PPA has a method
- for setting the energy price. But Laidlaw is 21
- completely exposed to the level of its fuel costs. 22
- 23 Its actual fuel costs will be what they are. They go
- 24 up or down. There's no change in the pricing in the

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- 2 A. (Mr. Labrecque) Footnote 1 to Attachment RCL-1
- states: "Notes: Assumes biomass fuel price of \$34 3
- per ton in 2014, escalating at 2.5 percent annually."
- 5 Q. Thank you. You go on to say at Page 8, Lines 31,
- that I used the wood price projection that starts at 6
- \$34 a ton, escalating at 2.5 percent per year, to 7
- compute contract energy prices, which serve as the 8
- 9 basis for my conclusion that PPA energy prices are
- priced above market; is that correct? 10
- 11 A. (Mr. Labrecque) That's correct.
- **12** Q. Do you agree that the energy prices in Exhibit GRM11
- are the same prices as in Attachment RCL-1, with the 13
- 14 change in the capacity factor which we mentioned
- earlier? 15
- 16 A. (Mr. Labrecque) Yes, I would agree to that.
- Q. And are they the same as the prices that we discussed 17
- 18 relating to Attachment 3 to Staff 1-11?
- 19 A. (Mr. Labrecque) Yes, I recall the discussion of that 20 attachment.
- 21 Q. Thank you. Turning to another issue.
- Was the negotiation that led to the PPA an 22 arm's-length negotiation?
- 24 A. (Mr. Long) Yes.

- PPA. 1
- 2 Q. If Laidlaw had hedged its fuel price risk by setting
- the fuel price in its contract with Cousineau based 3
- on the Schiller costs, would there be any risk of 4
 - fuel cost under-recovery for Laidlaw?
- A. (Mr. Long) If that's what -- if they minimize their 6
- 7 risk, they have every right to do that under the
- 8 contract. But how they do that and their actual
- 9 costs are their exposure.
- 10 Q. So the Company doesn't actually know whether Laidlaw
- has any fuel cost risk; is that correct? 11
- 12 A. (Mr. Long) I don't know what the arrangements are.
- And it's not really -- wasn't relevant to our 13
- 14 negotiations. We set up our negotiations that they
- 15 were free to seek whatever value or cost exposure
- 16 they could. And that's up to them to decide how they
- will approach their own fuel procurement and risk 17
- mitigation. 18
- 19 O. Okay. Thank you.
- 20 CHAIRMAN GETZ: Mr. McCluskey, hold on
- 21 for a second.
 - (Chairman and Commissioners conferring.)
- 23 CHAIRMAN GETZ: Okay. I think at this
 - point we're going to take a recess for hopefully no

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DE 10-195 PSNH/LAIDLAW BERLIN BIOPOWER Page 53 Page 55 more than 15 minutes. And maybe today we can get in 1 A. (Mr. Long) Yes. It's accumulation of the hourly 1 differences, and you said above market or below 2 a routine that certainly would be helpful to the 3 participants and to the court reporter. I'd like to 3 market. 4 Q. That's correct. Okay. 4 try and go in 90-minute increments, have a break for So if we could -- if you could turn to Staff 5 lunch probably around 12:15. And hopefully, we'll be 5 completed today by between 4:30 and 5:00. And I'm Exhibit 9, which is a hypothetical which I 6 6 hopeful that we'll be done with this panel today, and 7 developed -- do you have that? 7 8 then we can take up -- I would think maybe after 8 A. (Mr. Long) Yes. 9 lunch take up the motion, or depending on where we 9 Q. So in this hypothetical, we're going to assume that are, maybe at the end of the day. 10 we're in year one of the contract. Do you actually 10 11 MR. BOLDT: Whatever the Chair likes. 11 have it? 12 CHAIRMAN GETZ: All right. Anything 12 A. (Mr. Long) Yes. we need to address before we take a 15-minute recess? 13 Hearing nothing, then we're recessed. 14 14 Hampshire zonal market energy price in a particular 15 (Whereupon a recess was taken at 10:34 15 a.m., and the hearing resumed at 11:00 16 16 17 a.m.) 17 this hypothetical is a 100 megawatts -- megawatt CHAIRMAN GETZ: Okay. We're back on hours. And the energy rate under the Laidlaw PPA in 18 18 19 the record and picking up with Staff questioning of 19 that hour is \$80 a megawatt hour under this 20 the witnesses. hypothetical. Okay? 20 21 MR. McCLUSKEY: Thank you. 21 A. (Mr. Long) Okay. BY MR. McCLUSKEY: 22 Q. It's my understanding that, under the PPA, 22 23 Q. Moving on to the issue of the cumulative reduction 23 24 account. You claim in your rebuttal at Page 6, 24 and other products purchased; is that correct? Page 54 Page 56 Line 15 that the PPA has been designed through the 1 A. (Mr. Long) Yes. 1 2 operation of the cumulative reduction factor to cause 2 Q. Okay. So, under this hypothetical, Laidlaw will bill the energy prices to be at actual energy market energy purchased in the hour in question equal to 3 3 prices; is that correct? \$6,000, 60 times 100-megawatt hours; is that 4 4 5 A. (Mr. Long) I'm not following your reference. Give me correct -- sorry -- equal to 8,000, 80 times 5 the page number, please, and the line? 100-megawatt hours? 6 6 7 Q. Page 6, Line 15. 7 A. (Mr. Long) Yes. 8 A. (Mr. Long) Okay. Got it. 8 Q. And had they been billed at the market energy prices, 9 O. Got that? the bill would have been \$6,000; correct? 9 10 A. (Mr. Long) Yes. (Mr. Long) Yes. 10 A. 11 Q. And also at Page 30, Line 4, you say, "Such prices 11 Q. So there's a difference of \$2,000 in that single hour 12 are essentially 'trued up' to actual hourly day-ahead 12 that we're looking at. LMPs at the end of the contract"; is that correct? 13 A. (Mr. Long) Yes, under this hypothetical. 13 14 A. (Mr. Long) Sorry. I'm not quite as fast. What page **14** Q. Okay. So, when does PSNH receive this difference? was that? 15 A. (Mr. Long) At the end of the 20-year contract period, 15

16 Q. Page 30, Line 4.

17 A. (Mr. Long) Yes.

- 18 Q. So, if I'm understanding you correctly, even though
- the energy prices in the PPA may exceed market energy 19
- 20 prices at any particular time, you are saying, as a
- result of the cumulative reduction account, that when 21
- 22 that's taken into account, it either brings -- it
- 23 essentially trues them up back to the market energy
- 24 prices at that time; is that correct?

- 13 Q. So we're in year one of the contract. And the New
- hour is \$60-megawatt hour. The energy produced by
- Laidlaw -- by the Laidlaw facility in that hour for

- Laidlaw's -- Laidlaw bills PSNH monthly for energy

- this \$2,000 that you're mentioning would be 16
- accumulated with other similar amounts, up or down. 17
- 18 Q. Thank you.
 - So it's after 20 years you're saying?
- 20 A. (Mr. Long) After 20 years, there would be \$2,000 of
 - the total cumulative reduction factor that's related
- to this hypothetical. 22
- 23 Q. To this particular hour of the contract term?
- 24 A. (Mr. Long) Yes.

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- 1 Q. So, does this \$2,000 accumulate interest over this2 term while it's sitting in this account?
- 3 A. (Mr. Long) Neither this nor any amounts in the otherdirection are accumulating interest.
- 5 Q. Do you know what the \$2,000 that is sitting in thisaccount at the end of the 20-year term is worth in
- 7 2014's dollars?
- 8 A. (Mr. Long) No, I don't. It will be \$2,000. What
- 9 it's worth in 2014, I don't know if anybody knows at
- this point. It depends on what you do with that
- money, I suppose, what discount rate you use.
- 12 Q. So you'd receive \$2,000 20 years hence. But if you
- received it in 2014, it would have been worth more to
- the recipient. Do you agree with that?
- 15 A. (Mr. Long) Yes. I think what you're really -- what
- you're talking about is a concept of time value of
- money, and assuming that money increases in value
- over time.
- 19 Q. Okay. So, would you agree, subject to check, that,
- using the Company's overall cost of capital as the
- discount rate, that this \$2,000 is actually worth
- \$358 in 2014 dollars?
- 23 A. (Mr. Long) And what discount rate did you use?
- **24** Q. The Company's overall cost of capital after tax.

- we're willing to consider some form of time value ofmoney consideration.
- 3 Q. So you're saying the actual value in 2014 depends on
- 4 the discount rate used in the calculation. Is that
- 5 your point?6 A. (Mr. Long) No. My point is that you picked a
- 6 A. (Mr. Long) No. My point is that you picked a rather7 extraordinary, extreme scenario. And I'm just
- pointing out that I wouldn't accept your discount
- factor, which is very high. And the fact is that, if
- you use another scenario, different prices, the
- number would be negative, and it would work to
- customers' advantage not to make that time value of
 - money calculation.
- 14 Q. Thank you.

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- So, this \$2,000 that PSNH will receive in 20 years hence, how does it receive that? Is it a
- check, or does it receive that value in some other way?
- **19** A. (Mr. Long) I would hesitate to say PSNH receives it.
- Obviously, the cumulative reduction factor is a value
- created that would be -- the intent would be to
- return it to customers. So if we receive it, it's
- only to administer some way of recognizing future
- benefit of the customers.

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- **1** A. (Mr. Long) And what did you use to get that number?
- **2** Q. The Company provided in a discovery response the
- authorized overall cost of capital for its generation
- 4 investments after tax.
- 5 A. (Mr. Long) So you used some number that's, what,
- 6 north of 9 percent?
- 7 Q. I think it was around about 9 percent. That's
- 8 correct.
- **9** A. (Mr. Long) If you present-value 2009 percent, then I
- will accept that you get a number like whatever your
- number you used. If you use a different discount
- number, for instance, 3.25, you get 1,055. And if
- you do another scenario where you look at just, for
- instance, the last four days of prices, it will
- turn -- it will totally turn around the other
- 16 direction.

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So this is just one hour, one scenario, and you picked the first hour of the 20-year period. But the cumulative reduction factor is obviously more complicated than that. It depends on all hours for

So, yes, I mean, for this one hour, you're right. There's no time value -- no time value of money calculation. But as we indicated earlier,

all the 20 years, and in both directions.

- 1 Q. So it would actually pass through PSNH to its2 customers is what you're saying.
- 3 A. (Mr. Long) Yeah, in some form.
- 4 Q. Thank you.

- Now, is the amount that it can receive
- 6 through -- sorry. Did you actually respond to the
- 7 question of how you receive it? I asked whether it
- was a check or some other form.
- 9 A. (Mr. Long) No. I think we tried to create an
- analogy. In some of our responses we call it an
- insurance policy, whatever name you want to call it.
- But under the power purchase agreement, it's an
- amount that can be applied against a purchase price
- of the unit -- of the facility.
- 15 Q. And so the amount that you can receive is actually capped by the volume of the facility; is that
- 17 correct?
- **18** A. (Mr. Long) I think that's okay to look at it that way, yeah.
- 20 Q. So if the volume of the facility is very low, it's possible that you may not even receive the full
- **\$2,000**.
- 23 A. (Mr. Long) I think -- and we talked about this yesterday. I think you're assuming a scenario where

Page 61 Page 63 1 the cumulative reduction factor is larger than what MR. BERSAK: 1-17 had multiple 1 the market value is of the facility. attachments, Mr. McCluskey. Can you refer the 2 2 3 Q. That's the potential outcome, you would agree. 3 witness, perhaps, to which one you are referring so 4 A. (Mr. Long) I thought that was your question. we can find it more quickly? 4 5 O. Excuse me? BY MR. McCLUSKEY: 5 6 A. (Mr. Long) Yes, if you're saying that is one possible Q. The Company -- if you want to take more time, it's in scenario. 7 the Assumptions section of the spreadsheet that you 7 8 Q. That's correct. So it's possible that this \$2,000 8 provided. that we've determined is sitting in this account may 9 A. (Mr. Labrecque) Can we just confirm that it's Set 1, not be returned in full to the Company because of the 10 Q-17, because that looks like something unrelated to 10 11 capping mechanism with regard to the market value of 11 me so far? 12 Q. I don't have it in front of me. But is that the 12 the plant. 13 A. (Mr. Long) Yeah, hypothetically possible. And 13 question where we asked for any internal whether it's likely or not -- I think the plant will rate-of-return calculation? 14 14 15 have substantial value. So I anticipate, you know, 15 MR. BERSAK: I'm sorry. I couldn't 16 it will have some potential value, but I can't say hear you, Mr. McCluskey. 16 17 that there isn't a scenario out there where full 17 A. (Mr. Labrecque) No. 18 value may not be realized. BY MR. McCLUSKEY: 18 19 Q. So there's two potential ways that this cumulative 19 Q. Sorry. I think I may have given you the --20 reduction account can impact whether customers 20 MS. AMIDON: May we have a moment? 21 actually receive the actual market energy prices in 21 CHAIRMAN GETZ: Let's go off the that hour: One is the discounting factor, and the 22 record. 22 23 other one is the potential capping through the market 23 (Discussion off the record.) CHAIRMAN GETZ: Let's go back on the 24 value of the facility. You agree with that? 24 Page 62 Page 64 1 A. (Mr. Long) Yeah, I think that's fair enough. record. And Mr. McCluskey, if you'd reask the 1 2 Q. Okay. Thank you. 2 question. Moving on to the conversion factor. It's MR. McCLUSKEY: Thank you. 3 3 correct that, in determining the prices, the energy BY MR. McCLUSKEY: 4 prices and, hence, the revenues that Laidlaw Q. Mr. Labrecque, based on your response to Staff 1-15, 5 receives, there's a conversion factor converting fuel are you able to calculate the conversion factor that 6 6 7 in dollars per ton to dollars per megawatt hour. And 7 was used by the Company in converting fuel costs on a that figure in the PPA is 1.8; is that correct? 8 dollar -- a ton basis to a dollar-per-megawatt-hour 9 A. (Mr. Long) Yes. 9 basis? 10 Q. In the Company's financial modeling of this project, 10 A. (Mr. Labrecque) Yes, provided the numbers on the you would agree that you used two numbers that assumptions sheet actually work their way through as 11 11 12 effectively indicate a conversion factor of 1.6. I would expect into the spreadsheet, which I can't 12 Would you agree with that? 13 confirm without a live copy, but I would agree that a 13 14 A. (Mr. Labrecque) I'd have to go through and look at conversion of approximately 1.6 was used in this 14 the exhibits you're talking about. 15 analysis. 15 **16** Q. I believe the model was provided in response to 1-17. 16 Q. Thank you. If you could make that a record request, focusing on Moving on to the topic of Schiller RECs. You 17 17 18 the heat rate in that model, which I believe is 14455 claim at Page 24, Line 1 of your rebuttal that, 18 BTUs per kilowatt hour, and what we call the BTU 19 because I recommend that the RECs produced by 19 20 return factor of 9 million, those two factors 20 Schiller be included in the determination of need, I 21 together, I believe, result in a conversion factor of am attempting to unilaterally overturn a Commission

24 Q. 1-17.

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1.6.

23 A. (Mr. Labrecque) That's 1-17?

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order and dictating the use of the RECs produced by

Schiller Unit 5. Is that a fair interpretation of

your testimony?

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12 Q.

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- 1 A. (Mr. Large) That's what it states at Page 24, Lines 1 and 2.
- 3 Q. Thank you.

If I understand you correctly, is your concern 4 that the joint motion that you refer to in the 5

- testimony, that the joint motion allows the Company 6 to use the revenues from the sale of Schiller RECs as 7 an offset to Schiller conversion costs, and that if 8
- 9 you are required to instead use the Schiller RECs for
- making the Company's RPS obligations, it will no 10 11 longer have that revenue offset, thus increasing the
- risk of cost under-recovery through the sharing 12
- 13 mechanism? Is that your concern?
- 14 A. (Mr. Large) I heard you say the word "allows." And 15 it's our interpretation that the joint motion
- 16 essentially requires that we do that.
- 17 Q. Okay. Accepting what you said there. But is that 18 still your concern, that that would remove a revenue
- 19 source from that sharing mechanism and increase the 20 risk of under-recovery for the company?
- 21 A. (Mr. Large) In the circumstance where Schiller RECs 22 were applied to satisfy PSNH's RPS obligation and no
- 23 values were assigned to them, that would reduce the
- 24 revenues that would be put into the computation of

- 1 Q. Well, doesn't the mechanism that was presented in the
 - motion, and subsequently approved by the Commission,
 - doesn't that refer to avoided costs as well as REC
 - 4 revenues?
 - (Mr. Long) I don't have it in front of me, but my
 - recollection is that it was contemplated and was 6
 - 7 based on us marketing those RECs. It was not the
 - 8 traditional use it for your own purposes. In fact, 9 as I mentioned earlier, the RPS in New Hampshire did
 - 10 not exist at the time, though it was designed to be 11

If PSNH was indifferent financially from the

- marketed and that value to be shared.
- 13 transaction that I've just described, wouldn't it be
- willing to agree to a change in allowance that 14
- 15 allowed this kind of transaction to take place?
- 16 A. (Mr. Long) Not at the expense of this project. It's 17 not needed. It's not needed to be done. And it's not provided. And I wouldn't want to try to change 18
- 19 the agreement that we had at the expense of this 20 project, which really stands on its own and should
- 21 move forward.
- 22 Q. Okay. Thank you.

23 At Page 16, Line 1 of your rebuttal, you state 24 that a long-term PPA is necessary before any

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achieving the settlement agreement target amounts on a year-by-year basis. That is a true statement.

3 Q. Thank you.

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Would you agree that the increased risk just described could be eliminated by transferring to PSNH an equal amount of the costs avoided by PSNH not purchasing from Laidlaw and applying that equal amount against the Schiller costs?

So, consider this hypothetical: Assume the market value for RECs is \$20 a megawatt hour and PSNH is currently receiving that from the sale of Schiller RECs and applying it against conversion costs, but the cost to PSNH through the Laidlaw PPA is \$50 a megawatt hour for REC. By avoiding -- by using the Schiller RECs for RPS purposes, it could avoid a \$50 per REC purchase. Could not PSNH take \$20 of that avoided cost and apply it against the conversion costs and leave it indifferent from a cost-sharing standpoint?

20 A. (Mr. Long) The problem is the order in the settlement 21 does not provide for a proxy price. It provides for 22 actual. And the way you get actual is you have to 23 market the quantity. So that's... it just doesn't provide for a proxy. 24

developer could move forward with any significant new

2 renewable generating facility; is that correct?

3 A. (Mr. Long) Yes.

- **4** Q. When you say "a long-term PPA," you mean for all of the products or just the RECs? Could we have just a 5
- long-term PPA for the RECs, or are you saying that it 6
- 7 has to be for all of the products produced?
- 8 A. (Mr. Long) Well, under the New Hampshire law, we 9 could do a long-term agreement for just RECs, or it
- could be a combination of RECs and power. We've 10 elected to combine the two, because I think that's 11
- 12 where you get the greatest flexibility in the
- 13 contract.
- 14 O. I'm just trying to understand your statement when you
- 15 say "is necessary." Are you saying it's necessary to
- have a long-term bundled PPA, or can we -- or are you 16 17 saying it's just necessary to have a long-term PPA
- for RECs? 18
- 19 A. (Mr. Long) I think it's both. I mean, history would show just the unsolicited offers from others is 20
- 21 bundling it all together. So, yeah, I would say the
- practice and inquiries that I've seen out there are 22
- 23 bundling it all together.
- 24 Q. Thank you.

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- You state at Line -- at Page 14, Line 19 that the Company believes market-based energy pricing
- would prohibit the financing of the plant; is that
- 4 correct?
- 5 A. (Mr. Long) Yes. And I believe that's why, and I've
- said it publicly and certainly said it in this
- 7 docket, that's why renewables across the nation have
- 8 slowed down, for lack of long-term power agreements,
- and the reduction in market prices, of course.
- **10** Q. Is the Company aware that, under the New York RPS,
- the RECs produced by renewable energy projects are
 purchased centrally by NYSERDA, the New York State
- purchased centrally by NYSERDA, the New York StateEnergy Research and Development Authority?
- 14 A. (Mr. Long) No, I'm not familiar with New York.
- 15 O. You're not?
- **16** A. (Mr. Long) No.
- 17 Q. So you don't know -- you're not aware that that
- entity, NYSERDA, purchases the RECs separately
- through a competitive solicitation under long-term
- contracts, but the electricity sold by those
- developers is sold into the New York ISO at spot
- market prices or through bilateral contracts?
- 23 A. (Mr. Long) No, I'm not familiar with New York law,
- New York utilities, New York policies, or the

- 1 A. (Mr. Long) Sure. On Page 7, your recommendations,
 - when you're saying that the PPA should be based on
 - energy prices, on hourly -- energy prices should be
- 4 based on hourly ISO New England spot market energy
- 5 prices with a floor to address volatility and
- 6 financing concerns. So you're recommending that the
- 7 energy prices be based on hourly ISO prices.
- 8 Q. With a floor.
- 9 A. (Mr. Long) Yes.
- 10 Q. So if the floor is significant, wouldn't the actual prices paid differ from market energy prices?
- 12 A. (Mr. Long) Well, if you can pick a high enough floor,
 13 I suppose. But the floors are typically there to be
 14 seldom used, in the proposals I've ever seen. So if
 15 you're saying the floor is effectively a fixed price,
- and you're no longer on -- pricing on the hourly price, then it doesn't comport with what you're
- price, then it doesn't comport with what you're saying.
- Your sentence says hourly ISO spot energy market prices with a floor to protect some volatility. But
- again, if that floor is high enough, then youbasically end up with a fixed-price contract. And I
- basically end up with a fixed-price contract. And don't think you're recommending a fixed-price
- 24 contract.

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- arrangements that others might have made in other
- states. I'm really focused on New Hampshire.
- 3 Q. Okay. So I take it that you're also not aware that a4 survey was conducted in New York for NYSERDA in 2008
- 5 that found that the majority of the developers
- 6 reported that they sell their energy into the New
- 7 York ISO spot market?
- 8 A. (Mr. Long) Again, I'm not familiar with New York. I
- 9 haven't seen anything like that proposed in New
- England -- or ISO New England, nor have I seen any
- transactions of that type in New England.
- 12 A. (Mr. Large) Maybe we would add that their opinions might be different post-2008.
- 14 Q. At Page 16, Line 12, you state that the other
- testimonies all insist that any such PPA should
- strictly follow actual market prices with little
- deviation -- with little or no deviation therefrom;
- -- '.1., .0
- is that correct?
- 19 A. (Mr. Long) Yes.
- 20 Q. To which testimonies are you referring?
- 21 A. (Mr. Long) Well, yours, of course.
- 22 Q. Could you identify where in my testimony I say that
- there should be little or no deviation from
- market-based energy price?

- 1 Q. Do I specify what the floor is?
- 2 A. (Mr. Long) No. But in my experience, that's what
 3 floors do. They're seldom used. They're just a
- 4 minimum protection. They're seldom used. And if the
- thrust of your proposal is that it be based on hourly
- in tast of your proposar is that it be based on nour.
- 6 marginal energy prices, then it's our testimony that
- 7 that would be non-financeable.
- 8 Q. Thank you.

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- You go on to say at Line 3 that the duration of the contract must be 20 years; correct?
- 11 A. (Mr. Long) On Page 16? Oh, no, I don't say it has to
- be. I said that's been a time frame that had been
- historically accepted. I didn't say it has to be 20
- years. We talked about that yesterday, also.
- 15 Q. So you're saying it doesn't have to be. It could besomething less than that?
- 17 A. (Mr. Long) Yes. And I was asked that question
- yesterday. The question I was asked related to 12
- years. And I said, yes, one could agree to 12 years,
- but the prices would have to be higher because the
- financing term would be shorter, and that that
- wouldn't be an acceptable solution for PSNH. We
- wouldn't want to do that.
- **24** Q. Is the Company aware that a survey conducted for

Page 73 Page 75 NYSERDA found that New York renewable energy MR. BERSAK: Objection, Mr. Chairman. 1 1 developers generally support a 10-year contract The witness already testified he's not aware of that 2 2 3 duration? 3 4 A. (Mr. Long) What's the vintage of that? CHAIRMAN GETZ: Mr. McCluskey, I think 4 5 O. 2008, December. he's already said that he wasn't familiar with it. 5 6 A. (Mr. Long) No. 6 MR. McCLUSKEY: Okay. Thank you. 7 Q. November 2008. 7 BY MR. McCLUSKEY: 8 A. (Mr. Long) No, I'm not familiar with that. But I Q. You state at Page 36, Line 15, that Staff is would say a lot has changed since 2008. 9 recommending rejection of the PPA, suggesting a "do 10 A. (Mr. Large) And it would depend on what the pricing nothing" approach to state law and policy; is that 10 11 was as part of that contract. 11 correct? 12 A. (Mr. Long) Yes. **12** Q. Is the Company aware that the Massachusetts-amended 13 RFP for long-term contracts for RECs and energy 13 Q. Could you turn to Page 47 of my direct testimony. supply specifies a duration of 10 to 15 years? (Mr. Long) Yes, I have it. 14 14 A. 15 A. (Mr. Long) I'm not aware of that. But, again, it 15 O. Could you read into the record the sentence that begins on Line 11. You can skip the actual 16 depends on the type of power source. And I would say 16 17 a biomass plant, for instance, as a renewable plant, 17 recommendations. **18** A. (Mr. Long) The line that starts "accordingly"? 18 is more capital-intensive than, for instance, a wind 19 project. So if Massachusetts were focused on wind, 19 Q. Correct. 20 A. (Mr. Long) "Accordingly, I recommend that the 20 they might come to a different -- would probably come 21 to a different standard. 21 Commission condition its approval of the PPA on the 22 Q. So you --22 parties agreeing to the following changes..." and 23 A. (Mr. Long) Our contract with Lempster is for 15 23 that's what it reads. And those changes would make 24 years, but that's for wind, a wind investment. 24 it impossible, in PSNH's opinion, to engage in a Page 74 Page 76 1 Q. Are you saying that the RFP in Massachusetts just power purchase agreement with others. 1 2 applies to wind projects? 2 Q. And you would agree that the Commission is authorized 3 A. (Mr. Long) No. I'm just saying that, from PSNH's 3 by the RPS statute to condition PPAs submitted to it; perspective, we've done a 15-year power purchase 4 is that correct? 4 agreement and we have a 20-year power purchase 5 A. (Mr. Long) Yes. And if the conditions are not 5 agreement. And they do relate to the nature of the acceptable to either party, then that's effectively a 6 6 project. And a biomass project is more 7 7 denial. capital-intensive, and so it's not surprising to me MR. McCLUSKEY: And that's all I have, 8 8 that a biomass project would take a longer term than Commissioner. Thank you. 9 9 a wind project, for instance. CHAIRMAN GETZ: Thank you. 10 10 **11 O**. The four utilities that issued the so-called "amended 11 Mr. Frantz. 12 RFP" in Massachusetts, one of them would be your MR. FRANTZ: Thank you. 12 13 affiliate, Western Massachusetts Electric; is that **CROSS-EXAMINATION** 13 BY MR. FRANTZ: correct? 14 **15** A. (Mr. Long) They are a utility in Massachusetts, yes. 15 Q. My questions will be directed to Dr. Shapiro. 16 Q. So, have you discussed contract duration and whether Good morning. 16 it applies to biomass facilities or other non-wind 17 A. (Dr. Shapiro) Good morning. 17 18 projects? **18** Q. Dr. Shapiro, there are a number of economic models **19** A. (Mr. Long) No. We really keep a separation 19 for which to use for estimating economic impacts of 20 between -- you know, they have confidential processes this type of project. Why did you choose RIMS II 20 21 that I'm not part of and we have confidential 21 versus something like IMPLAN or REMI? 22 processes that they're not part of. (Dr. Shapiro) Yes, I agree, there are a number of 22 A.

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23 Q. And are you aware that this amended RFP was issued

within the last six months?

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different models. They provide a variety of different outcomes. I've used all three that you

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mentioned. In my experience, I have not found 1 dramatically different impacts, especially if you 2 3 look at some different scenarios, as I've done in 4 this case.

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I chose RIMS II because it was available at my office, and to manage the costs. And we've used that in a number of different other models that I've done recently. So it was readily available to do that.

The IMPLAN model, I would have had to have purchased it. I haven't used it in a few years. I would have had to update it. And it's also significantly more time-consuming to develop it, without significantly different results, in my experience.

- 15 Q. On the IMPLAN model, though, you could have actually 16 modeled accounting effects, though; correct?
- 17 A. (Dr. Shapiro) Yes. You could also model accounting 18 effects on RIMS II by purchasing for each county, 19 because there is significant leakage, especially in 20 the construction phases. Also, many construction 21 workers are likely to move up from the central part and southern parts of the state to a Berlin major 22
- 24 because this is a state benefit analysis, and wanted

- 1 A. (Dr. Shapiro) Yes.
- 2 Q. -- you state, "based on input data filed by Laidlaw." Do you see that?

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- 4 A. (Dr. Shapiro) Yes, I do.
- 5 Q. Did you undertake any analysis or actions to verify 6 or confirm that figure by Laidlaw?
- 7 A. (Dr. Shapiro) The \$70 million number was something that was in an official document, the SEC record. So 8 9 that was supplied there.

Also in the SEC filing, they did provide their own estimates of what the construction costs were going to be. So I viewed my check -- excuse me. They estimated the number of construction jobs that they anticipated. So my check was to look at the dollar numbers that they had provided in a official case before a decision body in this state, and then to look at that from a model perspective to see if there was something that was similar to the numbers that they directly provided.

So, no, I did not specifically look at other construction projects. I did take their lower number of the two that was in their testimony.

- 23 O. They originally had 70 to 80 million; correct?
- 24 A. (Dr. Shapiro) Yes, 70 to 80. Yes.

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to make sure we didn't just completely focus on Coos 1 2 County.

> So, in order to capture the Coos County as separate, I would have had to have purchased all ten counties and run it that way, which would have significantly increased the time to run it and the purchase cost, without, again, in my view, providing significantly different outcomes.

> project, so that I chose to use the statewide impacts

9 Q. We'll get to the labor migration issue a little bit 10 later.

> Your testimony essentially looks at two distinct economic shocks to the economy: The construction phase is one, and then the ongoing economic impacts associated with purchase of Laidlaw's biomass; is that correct?

- 16 A. (Dr. Shapiro) My testimony in terms of the application of the model --17
- **18** Q. That's correct.
- 19 A. (Dr. Shapiro) -- or the two events?
- 20 Q. The two events.
- 21 A. (Dr. Shapiro) The two events of construction and then 22 ongoing operation, yes.
- 23 Q. And if you refer to Page 5, Line 13 of your direct 24 testimony --

Page 80 But whether or not that 70 million is spent locally,

2 you didn't really look at it from a bottoms-up

3 perspective to confirm that number, did you? You

4 took them at their estimate?

5 A. (Dr. Shapiro) I took them at their word in an

official document and their commitments to hiring 6 7

8 Q. Do you have a feel for whether or not they could actually hire locally the type of labor force that 9 they need for this type of project on the 10

construction phase for engineering and those aspects? 11

12 A. (Dr. Shapiro) Well, because this is a conversion 13 project and not completely, a hundred percent new,

there is a lot of need for specialized craft labor. 14 15

And there is a fair amount of that in the north country, as well as statewide. There most definitely 16 17

will be specialized labor that will have to be a part of that project.

One of the reasons I took the 70 million rather than the 80 million was to try and be more conservative on what the impacts might be.

You did state, though, that, to the extent that 22 Q. 23 number is much less, obviously the economic impact would be less, too; correct? 24

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1 A. (Dr. Shapiro) Yes, that is correct. But it also -one of the things that's not included in these -- in 2 3 the model in my testimony is that I've taken the 70 million as local and put that into what kind of 4 impact you get. I assign no value to out-of-state 5 6 specialized workers and their per diems, their involvement. 7

> In some of the projects I've looked at in the past where you're bringing in experts from out of state, they then are having per diems, they're having to find rental places locally. And so any of those would provide some benefit as well that would potentially offset some loss of the 70 million as higher than what's actually spent locally.

- 15 Q. In the RIMS II model, you aggregated a number of 16 construction sectors into just one sector; correct?
- 17 A. (Dr. Shapiro) The RIMS II model, the aggregate versus 18 the disaggregated, unfortunately, there is really
- 19 only one construction line. The other types of fields that you might think of considering, like 20
- 21 utility generation or transmission, are, I take,
- operation jobs. So they do not provide, even at the 22
- 23 disaggregated level, as I was able to review the over 24 400 different disaggregated industries, they really
 - Page 82

1 only gave one choice on construction. I was not able

- 2 to provide multipliers for different types of
- construction projects. 3
- **4** Q. Because under the BA model, the very disaggregated model upon which this is drawn from, it has 13 5
- separate construction sectors; correct? 6
- 7 A. (Dr. Shapiro) Not in the version that I had
- purchased. This was the -- it was not provided for
- under the construction. There was no subsectors
- under construction. 10
- **11** O. Because they're not available?
- **12** A. (Dr. Shapiro) They may be available somewhere else.
- 13 They were not available for what I had purchased,
- 14 ves.

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- 15 Q. That can affect the outcome of the multipliers, can't 16
- 17 A. (Dr. Shapiro) It can affect the outcome of the
- 18 multipliers. And, again, as I mentioned previously, the purpose here was to develop some estimate of what 19
- 20 the overall impact of the construction project is.
- In their testimony in the SEC, they provided 21
- 22
- estimates of the construction-level jobs. So I
- 23 looked at it from the perspective that they also 24
- provided an estimate of \$70 million locally.

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1 Now, you can use that, as I did, using a construction multiplier. But there's also a choice 2 3 of different multipliers. And other industries --

for example, the utility industry, which might be 4 something that is worth considering -- has a higher 5

direct-effect multiplier on the jobs. So you end up, 6 7 even using different types of multipliers, coming up

about in the same range. And I did report a fairly 8

9 wide range of the level of jobs that might be realized. So, yes, I agree. And I also took some 10

11 steps to review other options to make sure, as a 12 check, that it was within the ballpark of the type of

13 estimates of jobs that I was able to come up using this multiplier here. 14

15 O. As in all models, one of the key assumptions is that there are no supply constraints; correct? 16

17 A. (Dr. Shapiro) Correct.

18 O. Did you independently try to assess whether or not 19 this increase in demand for biomass would be 20 available, and that that constraint is, in fact, a 21 problem or not in the model?

22 A. (Dr. Shapiro) I did review the SEC proceeding, and it 23 seemed to me that the conclusion was that the wood 24 industry was vibrant and complex, with many different

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players and options and technological changes, and

2 through some of my own experiences have seen new markets open abroad. And I was -- based on that, I 3

was not able to conclude that there was something 4

5 that I could consider as a constraint.

6 What about price effects of increasing demand for 7 biomass by \$20- to \$25 million per year?

8 A. (Dr. Shapiro) This is still -- again, I did review 9 the SEC record in terms of what the supply of wood was available prior to the closure of the wood 10 plants -- excuse me -- of the paper mills. 11

> In addition, I took note that in the Laidlaw proposal there is an agreement with the City of Berlin to set up funds to jump-start more people to get back into the logging field. So I expected to see more entrants to take advantage, now that there would be greater demand. And that would be jump-starting through the contributions directly to the City as part of the SEC proceeding.

- 20 Q. By the way, the \$20- to \$25 million that was 21 estimated by Laidlaw for biomass fuel, is that figure local purchases, or is that total purchases? 22
- 23 A. (Dr. Shapiro) My understanding was that was total purchases, which is why I looked at the model of \$20 24

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- 1 million, and even at a lower number, to take into account that they might not all be local. 2
- 3 O. Because the economic effects are based on local effects; correct?
- 5 A. (Dr. Shapiro) Yes, they are.
- 6 Q. In some ways what you did was, if I may characterize it, see if you agree, sort of sanity checks on this.
- Would you agree with that?
- 9 A. (Dr. Shapiro) Sanity checks?

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- 10 Q. I mean, you used their numbers. You sort of 11 estimated whether they were in the ballpark for 12 employment based on this level of construction 13 activity, et cetera.
- 14 A. (Dr. Shapiro) Well, I mean, one thing to keep in mind 15 with any type of economic model, as I'm sure you're 16 aware, somebody who is the developer is presenting 17 some information about what the assumptions are.

I've worked on a number of different economic models. And, actually, to take the numbers in a docket that went through a proceeding in some sense provided more comfort than getting it from a developer sitting across the table from me making representations that this is the amount of money they would spend.

And in addition, it takes several -- it takes an amount of time to build a project. So there is some startup. There will be money available through the city with funds to train people to get back into the field, capital for loans and grants to gear up for it. So I have confidence that the market will respond in a timely way to meet this demand.

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This is a major area of effort of Berlin. It goes way back with the State of New Hampshire as a priority for a woods-based economy. We've put in other -- in one of the responses to the testimony, a letter from the director of the Society of Protection of New Hampshire Forests, talking about the availability of wood. And I think there's enough time. This thing doesn't get turned on in one day. It has to be built and constructed. And there's wood contracts that were a requirement under the SEC proceeding. So I do have confidence that the workers will go where the jobs are.

- 20 O. One of the -- if you'd turn to Page 5 of your 21 rebuttal testimony, please.
- 22 A. (Dr. Shapiro) Yes, we have it.
- 23 Q. And in the middle of Page 5 you're referring to a 24 letter that was from the Androscoggin Valley Economic

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Vitalization Group, or whatever it was. And it 1

2 mentions local purchases of biomass and also priority hiring of local workers. 3

Is there anything in the PPA that actually 4

guarantees local purchases of biomass or the priority 5 hiring of local employees? 6

7 A. (Mr. Long) No.

8 A. (Dr. Shapiro) I believe there were some conditions placed in the SEC order on local purchases and local 9 hiring. But that would be subject to check. 10

(Mr. Long) He asked about the PPA. 11 A.

12 A. (Ms. Shapiro) Right. You asked about the PPA, but...

MR. FRANTZ: Those are all the 13 questions I have, Commissioner. Thank you. 14

CHAIRMAN GETZ: All right. Thank you.

Mr. Bersak, I think we'll hold our

questions from the bench until the end.

We have time now to turn to Exhibit 9. And I'm trying to recall if the point was to -- was there going to be a substitute document on Exhibit 9, and did you want to have one of your witnesses provide some summary or some direct on this?

MR. BERSAK: Yes, we can do that right now, Mr. Chairman.

So I think that the numbers that they provided 1 2 were through that specific docket, and I used some different multipliers to get an estimate of the level 3 of jobs that we might expect based on that project. 4

- 5 Q. Do you recall in one of your data responses that you included direct, indirect and induced effects of \$20 6
- 7 million and \$25 million of biomass purchases?
- 8 A. (Dr. Shapiro) Yes, I do.
- Q. I don't think we need to go there right now.

Did you have any concern that those numbers can 10 actually be supplied in the logging industry, 11

considering almost 50- to 75-percent increases to 12 13

direct employment alone?

14 A. (Dr. Shapiro) But again, going back to the point of 15 where this industry was before the paper mills shut 16 down, there were more people in the field. And it is a market where people will come to, especially with 17 18 the jump start that Laidlaw is doing. When Schiller came into the market, we didn't see disruption in 19 20 prices. We didn't see disruption in supply. And 21 even with this plant, as was highly discussed at 22

length in the SEC proceeding, we're still under the 23 amount of wood that was being utilized prior to the

24 closure of the mills. 15

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Yesterday we provided a document that 1 was called "Changes to PPA Offered by Laidlaw." In 2 the bottom right-hand corner of that document it said 3 "PSNH Exhibit 9, Rev. 1." If you don't have a copy 4

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discovery. That person is not a witness in the case. There is no way to get that witness on record. And for that reason we object.

CHAIRMAN GETZ: Okay. Your objection is noted. We're going to proceed with the direct testimony and the opportunity for cross-examination.

You've got something more?

MR. SHULOCK: I'll handle it later. 8 MR. BERSAK: Thank you, Mr. Chairman.

10 BY MR. BERSAK:

- 11 Q. Mr. Long, can you describe the exhibit that I just identified, PSNH Exhibit 9, Rev. 1? 12
- 13 A. (Mr. Long) Yes, I can. And I want to first point out that PSNH is totally prepared to go forward with the 14 15 PPA as filed.

And what this Exhibit 9, Revision 1 is, is intended to give perspective on matters that have already been asked in data requests or in cross-examination. And this is to provide further information on these matters that have already been brought up by other parties.

One is -- the first one is what's called a contract quantity. And this really relates to Exhibit A of the PPA, where there were some questions

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MR. SHULOCK: Yes. I wanted to renew our objection to proceeding on Exhibit 9 based on inadequate procedure in this case. We did have a very short technical session, but that does not substitute for the filing of direct testimony, paper discovery on that, and development of rebuttal, et cetera, the opportunity to provide expert testimony, if necessary, on the provisions. And we think that it's just too short of a period and too little discovery for the Commission to have faith that these provisions were tested.

We also object -- this would create new economics to the PPA that have not been tested, have not been modeled by the Company, and no discovery has been conducted on that. And on that basis we object to proceeding.

There's an additional issue that arises from the technical session itself, and that is, that it wasn't just the parties who participated in that technical session. That technical session was attended by representatives of the developer who answered questions that PSNH could not answer. The assertions that were made by that developer have not been subjected to testimony -- I'm sorry, to

about the size of the facility and how that relates to the PPA and the amount of power that's purchased. There was some concern expressed about is there a limit to the size or how much this facility can produce.

And so under the contract quantity, I just wish to indicate that the parties to the PPA are willing to accept as a condition, or not, if it's not -- if people don't want to do it, that's fine, too -- but for the purpose of a condition, that the project size will be -- will not exceed a 67.5-megawatts net. That would be just a further clarification and a limitation to Exhibit A.

We had a discussion this morning and some yesterday about interest on the cumulative reduction amount -- account. And the parties to the PPA could accept a condition that says that that cumulative reduction account interest shall be applied in the same manner as interest, under the definition of interest within the purchase power agreement. So we're willing to apply interest to that cumulative reduction account in response to the questions and concerns expressed by the parties.

In the case of excess RECs, which is Item No. 3,

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BY MR. BERSAK:

that document?

20 A. (Mr. Long) Yes, I am.

21 Q. Can you tell us what --

Excuse me. Mr. Bersak.

of it, I shall supply you with one.

And what this document is, is it

replaces what we originally had identified as PSNH

Exhibit No. 9. Subsequent to discussion amongst the

various parties at a tech session yesterday morning,

there were some questions and some ideas and some

replacement document only has five bullets on it

panel is ready to take us through that document.

REDIRECT EXAMINATION

identified as PSNH Exhibit 9, the first revision to

CHAIRMAN GETZ: Hold on for a second.

Mr. Shulock, did you have an issue?

17 Q. Mr. Long, are you familiar with what we have just

rather than six. And I am sure that the witness

clarification and simplification; that's why the

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there was some concern expressed by others that there 1 2 could be a period of time where PSNH has more 3 renewable energy certificates than the minimum amount 4 required under the state's renewable portfolio standard law. And so this Item 3 basically says 5 6 that, to the extent we do have an excess, that we would realize some value from that excess by putting 7 it out into the market. And to the extent that the 8 9 value realized is more or less than the contract price, that the difference would also be reconciled 10 11 and applied to the cumulative reduction factor 12 throughout the term of the contract.

Item 4 is a reconfiguration of the formula that is in the wood price adjustment mechanism; mathematically, by itself does not change any pricing. It's more of a reconfiguration closer to today's market value. But when you apply the formula, you don't get a change in the price. But the parties that wish to reconfigure that to be closer to today's prices, we'd be agreeable to that.

Item No. 5, again, relates to some cross-examination of me this morning related to the factor that's applied in the wood price adjustment. And the contract negotiated amount is 1.8 is a

conditions or changes that have been offered have value for customers?

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3 A. (Mr. Long) I'll go through it one at a time.

Item 1, contract quantity. I think that does provide -- well, I'd say it does provide value to customers. I don't really know. Because if this -- if the prices in the PPA are less than market in the future, then this could limit the value that customers have. If the market -- if the contract prices are greater than market, then it could have a short-term higher price for customers.

So I can't really say if it's better or worse for customers. I do say that it adds clarity. It adds clarity to how the contract will be administered and can give assurance to people that there is a cap in effect of how much power we would purchase from the project and how much renewable energy certificates we would purchase from the project.

The interest -- the interest, if I had to guess -- well, I can't really guess on that one either. I think in the early years the interest could work to the advantage of customers. In later years it could work against customers, just because I don't know what the future market prices are going to

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factor. And as a condition to the agreement, the parties to the PPA would be willing to accept a lower

parties to the PPA would be willing to accept a lower

amount of 1.6.

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4 Q. Mr. Long, do you know whether these potential changes
5 to the PPA are a package deal, or can the Commission,
6 if it wished to impose conditions similar to any of
7 these, choose them on an a la carte basis?

 ${\bf 8}\;\;{\bf A}.\;\;({\bf Mr.\;Long})$ They're not conditioned on each other.

There is obviously some relationship between Items 4 and 5. But it's not an all or nothing. They were

simply indicating that if the Commission or parties

wish to support this, it's acceptable to the parties

to the PPA. It's not required. We don't insist on it. We're not recommending that the PPA be changed.

it. We're not recommending that the PPA be changed.This is just if the Commission wishes to put on

conditions or the parties wish to take a position on

it, they're free to do that. They know what our thoughts are on the matter.

Q. So you're saying -- you just said that the PPA hasnot been changed to reflect these items?

21 A. (Mr. Long) No. The PPA stands as is, and that's what we're supporting in this proceeding.

23 Q. Could you provide the Commission with your opinion as to whether these -- any or all of these five

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be. But perhaps George McCluskey and I would agree that it probably makes more sense to apply interest than to not, simply to recognize the time value of money. So, for that reason, I think it would be probably a better approach.

With regard to excess RECs, it's the same sort of thing. If we have excess RECs, and the REC market is nearer the alternative compliance payment, then we're better without this provision. But if it's lower, then we're better with this provision. So, again, it's just a way to protect customers in the event that the actual market prices for RECs are lower than the contract prices. But the exchange for that is, if it goes the other way, it really -- it would be less advantageous than the current contract. But if you wish to protect against low market prices, this would be a good thing for customers, if you're interested in that additional protection.

Base energy price, as I said, indifferent. It's just -- I don't have an opinion on that.

On the wood price factor adjustment, again, as we testified, the current price of wood at Schiller is 27. So, going from 1.8 to 1.6 would result in higher prices to customers under that scenario.

Min-U-Script®

DE 10-195 PSNH/LAIDLAW BERLIN BIOPOWER Page 97 Page 99 Under a scenario where future wood prices are 1 In light of -- let's assume that that policy is 1 put into place. In light of that policy, is this above, I guess in the contract as written, \$34, then 2 2 3 it would be advantageous to customers. My opinion, 3 REC -- excess REC calculation, do you think it's a net-net, is that the 1.6 multiplier would be better positive or a negative for customers? Are you better 4 4 for customers. off with the PPA as is, locking in the price, if it 5 5 6 Q. So would it be correct to say that, for each of these 6 becomes a much more positively driven market? potential changes, the value to customers depends in 7 A. (Mr. Long) Well, without knowing the details, I can't 7 great part upon what your guess is to the future of really speculate. I do support that direction for 8 8 the cost of wood, the cost of energy, the cost of 9 9 the country to go in, for New Hampshire to go in. capacity, and the market? But without knowing the details of a market or 10 10 11 A. (Mr. Long) Yes. 11 details of how that policy would be implemented, I 12 Q. Thank you, Mr. Long. don't think I can speculate. 12 13 MR. BERSAK: I have no further direct 13 MR. BOLDT: No further questions, questions, and they are subject to and available for Mr. Chairman. 14 14 15 cross-examination. 15 CHAIRMAN GETZ: Thank you. 16 CHAIRMAN GETZ: Thank you. Mr. Rodier, any questions? 16 17 Mr. Boldt. 17 MR. RODIER: None, Mr. Chairman. CHAIRMAN GETZ: Mr. Shulock. 18 MR. BOLDT: Very few. 18 19 **CROSS-EXAMINATION** 19 CROSS-EXAMINATION BY MR. BOLDT: BY MR. SHULOCK: 20 20 21 Q. Mr. Long, on the interest calculations, that works 21 Q. Mr. Long, I believe you testified that both No. 1, both ways; correct? So that if there was an 22 the capacity gap, No. 2, interest on the cumulative 22 23 overpayment for the cumulative reduction one year, 23 reduction account, and No. 5 and 6 together, could 24 that garnered interest for the positive. If there 24 each be a positive or negative effect? Page 98 Page 100 MR. BERSAK: Make sure, Mr. Shulock. 1 was an underpayment, below market, does that mean 1 that there's interest also on that underpayment to you're referring to the right exhibit, because the 2 2 wash out over the years? revised exhibit only has five numbers on there. 3 3 4 A. (Mr. Long) Yes, that's true. And if you played out There is no No. 6. 4 to the end of the contract, though, if the balance at MR. SHULOCK: Thank you. And that 5 5 the end of the contract is negative -- in other brings up a point of clarification. 6 6 Is PSNH still including the original 7 words, a contract on average was below market -- it 7 has no effect because there would be no further Exhibit 9 in the record, or is Rev. 1 a complete 8 replacement of that one? 9 10 Q. So, just to take Staff's Exhibit 9 hypothesis, if you MR. BERSAK: Rev. 1 is a complete 10 switched the two megawatt hour prices -- so in a replacement. And it really -- what it did is, during 11 11 year, instead of the actual market price being 60, it the discussion that the parties had, it really turned 12 12 was the 80 figure, and the price under the PPA, 13 out that there was no real need to distinguish 13 instead of 80 was 60, so that there was a \$2,000 between various time periods for the proposed REC 14 14 15 credit, negative credit, I guess, debit -- that would 15 change to the PPA. So they were just combined into

18 A. (Mr. Long) Yes.

also; correct?

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Q. And on the excess RECs issue, you're aware that 19

be garnering interest if this provision was added

20 President Obama's State of the Union speech last 21

night referenced his policy -- his administration's

22 policy, that he wanted to see 80 percent of the 23 country's energy generated by clean power by the year

24 2035, one year beyond the life of this PPA.

CHAIRMAN GETZ: Well, why don't we just do this: We'll keep the original Exhibit 9, and then what's been marked as -- and then we'll have

one because they effectively did the same thing.

Commission's permission, I would like to mark PSNH's

original Exhibit 9 as IPP Exhibit 31.

MR. SHULOCK: Well, with the

Exhibit 9, Rev. 1.

MR. BERSAK: Thank you, Mr. Chairman.

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CHAIRMAN GETZ: Recognizing that 1 they're proffering Rev. 1 as the conditions at this 2

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MR. SHULOCK: So I'll withdraw my 4 earlier question, and I'll go to some of the 5

6 questions that refer to the difference between the two exhibits then.

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BY MR. SHULOCK: 8

Q. One of the differences between the two exhibits is 10 that PSNH combined Paragraphs 3 and Paragraphs 4; is 11 that correct?

12 A. (Mr. Long) Yes.

13 Q. And the representative of the developer stated in the 14 technical session that the reason that Paragraph 4

15 was placed there was to carve out what he referred to

16 as "the 2025 issue"; is that correct?

17 A. (Mr. Long) I don't recall exact words. But that 18 previous Paragraph 4 was a provision that would take 19 effect after 2025.

20 Q. And the representative of the developer stated that 21 the reason that this was not a necessary paragraph

was that the recovery mechanism remained the same; 22

23 correct?

24 A. (Mr. Long) Again, I can't testify as to what the

said, and I don't want to misrepresent anybody.

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Did Staff say that there was no 2025 issue to carve 2 Q. 3 out?

MR. BERSAK: Objection. Asked and 4 answered. 5

6 BY MR. SHULOCK:

that's...

Q. First comment was, It was based on the statements made; second comment is, I can't remember what was 9 said.

10 A. (Mr. Long) Well, I can remember that people said that 11 they didn't see a real difference between the two, 12 and that's what led us to combine them. And

14 Q. Do you remember which people said that?

15 A. (Mr. Long) I don't remember anybody disagreeing with that thought. 16

> CHAIRMAN GETZ: Ms. Hatfield. MS. HATFIELD: I don't know if this is the right time, Mr. Chairman, to say this, but I just want to be clear that the OCA didn't take any position at the technical session yesterday with respect to Version 1 or the Revision 1 of the -- what we're considering now. I just want to be clear on

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- developer said. I can't recall exact words. I can 1
- 2 tell you what PSNH's position is, but that's about as
- far as I can go. 3
- **4** Q. Is there anyone on the panel who remembers what the developer said? 5
- 6 A. (Mr. Labrecque) No, not me.
- 7 A. (Mr. Large) No.
- 8 A. (Dr. Shapiro) No.
- Q. So you changed it without remembering or knowing why it was changed? 10
- 11 A. (Mr. Long) Well, I think it's fair for me to
- represent that the other parties to the PPA, I've 12
- represented them correctly to say that they could 13
- accept these conditions, if they were conditions. 14
- 15 But, you know, the thinking that went into this was
- 16 based on the comments of all the parties, and
- certainly, PSNH drafted this. 17
- 18 Q. Okay. Did OCA state that there was no 2025 issue to
- carve out? 19
- 20 A. (Mr. Long) You can ask them.
- 21 Q. Well, you were there.
- 22 A. (Mr. Long) I don't -- again, I don't recall what
- 23 everybody said. I didn't take notes. I don't have a
- 24 transcript. I can't say that I know what everybody

CHAIRMAN GETZ: Thank you.

MR. SHULOCK: And neither did the wood

IPPs. 3

BY MR. SHULOCK:

that. Thank you.

- Q. The second difference between PSNH Exhibit 9 and PSNH
- Exhibit 9. Rev. 1 was that, in that excess RECs term. 6
- 7 which is now the combined No. 3, there was a mistake
- 8 in the way that the calculation of excess RECs was
- 9 stated, wasn't there?
- 10 A. (Mr. Long) Yes. We didn't think the words
- represented the intent. 11
- **12** Q. And who told us what the intent was?
- 13 A. (Mr. Long) Well, PSNH, you know, stated what we 14
- thought the intent was.
- **15** Q. Who drafted the original Paragraph 3 in PSNH Exhibit No. 9? 16
- 17 A. (Mr. Long) It came to our lawyers. I believe it may have been representatives of Laidlaw. 18
- 19 O. Wasn't it the representatives of Laidlaw who
- changed -- who suggested a change in that wording? 20
- 21 A. (Mr. Large) I believe I did, Mr. Shulock.
- 22 Q. And what was your basis for suggesting that change?
- 23 A. (Mr. Large) That based upon the discussion that 24 ensued in the room, that I believe that the words on

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- the page did not accurately represent what was 1
- intended, and that we were establishing a priority 2
- 3 order of use of RECs that would include the Lempster
- 4 PPA and Smith Hydro RECs that PSNH already has access
- 5
- 6 O. But not Schiller RECs?
- **7** A. (Mr. Large) That is correct.
- 8 Q. Turning to Exhibit Rev. 1, was it your testimony,
- Mr. Long, that having the project size not exceed
- 67.5 megawatts net might work to ratepayers' 10
- 11 disadvantage?
- 12 A. (Mr. Long) If the -- yes. I said, effectively, that
- 13 if the project is capable of producing power
- economically, and the prices of the contract are 14
- 15 below market, then it would be to customers'
- 16 advantage to take as much as they could get.
- 17 Q. Okay. But you don't know that.
- **18** A. (Mr. Long) No.
- 19 Q. And it was your testimony that it could be to the
- customer's advantage just now. 20
- 21 A. (Mr. Long) Yes.
- 22 Q. But you don't know that yet.
- 23 A. (Mr. Long) No.
- 24 Q. And it was your testimony that the interest on the

- 1 A. (Mr. Long) Could be a policy idea.
- **2** Q. Okay. Does the acknowledgment that PSNH, for the
- 3 term of the contract, will purchase 67.5-megawatts of
- the facility's output increase the fair market value 4
- of the facility at the end of the 20-year period? 5
- 6 A. (Mr. Long) No. The facility will be what the
- 7 facility is, regardless of whether Item No. 1 is
 - conditioned or not.
- 9 Q. Does the addition of interest on cumulative -- on
- 10 excess REC -- on over-market REC payments during the
- 11 term of the PPA increase the fair market value of the
- 12 facility at the end of the 20-year term?
- 13 A. (Mr. Long) I don't think so. I don't know if there
- would be secondary effects, as far as -- I don't 14
- 15 think it would. Again, the facility's value will be
- based on the facility. And at the end of the 20 16
- 17 years, all the PPA terms are expired; so at that
- point in time, the value of the facility will be as a 18 19
 - going-forward facility.
- 20 Q. And so then the same would hold true for Paragraphs 4
- 21 and 5; neither of those would add anything to the
- 22 fair market value of the facility at the end of the
- 23 20-year term.
- 24 A. (Mr. Long) Yes, I would agree. Neither four or five

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- cumulative reduction account could be favorable to 1
- ratepayers; is that correct? 2
- 3 A. (Mr. Long) I said I wasn't sure, because it can work
- either way. Again, if the contract turns out to be 4
- below market for substantial amounts of time, it 5
- could end up with a lower amount of cumulative 6
- reduction factor. But I said, on net, I think it's a 7
- 8 positive condition to include interest on those
- amounts, to recognize time value of money.
- 10 Q. Have you conducted any modeling beyond what you've told us on the stand today to back up that opinion? 11
- 12 A. (Mr. Long) Well, the answer is no. I don't think any
- is necessary. It really gets into, you know, future 13
- 14 views on market prices. And as we stated earlier, we
- don't know what those future prices are going to be. 15
- 16 Q. So, just to be clear, you haven't done any additional
- forecasting or modeling on the economics of the 17
- 18 contract, given the addition of interest on
- over-market and under-market REC pricing? 19
- 20 A. (Mr. Long) As I said, it works both ways. So we
- don't know what that difference will be over time. I 21
- 22 don't think there's any modeling necessary to decide
- 23 if it's a good idea to recognize time value of money.
- 24 Q. So it could be a good idea or could be a bad idea?

- would be applicable going forward. 1
- 2 O. So you would agree, wouldn't you, that adding
- interest to the cumulative reduction account and 3
- adding over-market purchases for RECs would 4
- 5 increase -- or may increase the value of the
- cumulative reduction account at the end of the PPA? 6
- 7 A. (Mr. Long) It could. That's one scenario. It could
- increase the value of the cumulative reduction
- account at the end of 20 years. 9
- Okay. And isn't the aim of adding interest on the 10 Q.
- 11 cumulative reduction account to protect the
- 12 ratepayers' time value of money?
- 13 A. (Mr. Long) I think so, yes.
- 14 O. If the cumulative reduction account is larger at the
- 15 end of the 20-year term as a result of having added
- 16 interest and over-market REC payments, but the fair
- 17 market value of the facility doesn't change in this
- equation, are you really adding any extra protection? 18
- (Mr. Long) Well, yes. 19 A.
- Theoretically. 20 Q.
- 21 A. (Mr. Long) Yes.
- In that theoretical world, if the cumulative 22 Q.
- 23 reduction value is larger, but the fair market value
- 24 of the facility remains the same, what is the

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- 2 A. (Mr. Long) Well, when you say "stays the same," I'm
- assuming it's still greater than the cumulative
- reduction factor. So you have greater value. You 4
- realize greater value.
- **6** Q. But the cumulative reduction value could be zero or
- less than the value of the fair market value of the
- facility; correct?
- **9** A. (Mr. Long) I guess it could be anything you want to 10 assume.
- 11 Q. And now the --
- 12 A. (Mr. Long) But I don't believe -- you know, it could
- 13 be zero, which means that customers paid below market
- 14 on a cumulative basis, and that's a good thing. And
- 15 it could be positive, in which case you have an
- 16 opportunity to get that value back for customers.
- 17 Q. Thank you.
- 18 Paragraph 3, does that in any way change PSNH's 19 obligation to purchase New Hampshire Class I RECs
- 20 after 2025?
- 21 A. (Mr. Long) No. That's driven by New Hampshire law, not by this provision. 22
- 23 Q. And does this provision cover New Hampshire Class I
- 24 RECs as defined in the PPA or New Hampshire Class I

1 Q. Right. So, sitting here, we don't know.

2 A. (Mr. Long) I made the representation that Laidlaw can accept these as a condition, as can PSNH.

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- **4** Q. Do you know whether it's Laidlaw's understanding that
- this defines or is intended to apply to New Hampshire 5 6 Class I RECs as defined by the legislature from time
- 7 to time, as opposed to the definition of New
- Hampshire Class I RECs in the PPA, which freezes the 8
- 9 production of those RECs to the qualification --
- eligibility qualifications that are in place today? 10
- 11 A. (Mr. Long) We could clarify that over lunch, if we 12 need to.

MR. SHULOCK: I have no further questions.

CHAIRMAN GETZ: Thank you. Ms. Hatfield.

Well, let me pose it this way: It's about almost 12:25. If you have a short amount, you could go ahead now. If you have a longer amount of cross, we could wait until after lunch. Do you have a preference?

MS. HATFIELD: It would be helpful to wait until after lunch. Thank you.

CHAIRMAN GETZ: Okay. Then let's take

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- RECs as defined by the New Hampshire Legislature from 1
- 2 time to time?
- (Panel members conferring.) 3
- **4** A. (Mr. Long) Well, anyway, I was asking my colleagues.
- But it doesn't say -- it doesn't give a date as of
- such and such a date. So it's from time to time. 6
- 7 Q. But doesn't the definition of New Hampshire Class I
- RECs in the PPA itself give a date?
- 9 A. (Mr. Long) It does in the PPA, yes.
- 10 Q. So are you requesting that the Commission reference a
- 11 date?
- **12** A. (Mr. Long) We probably have to have some more discussion on that. 13
- 14 Q. There really has been inadequate time to develop this
- 15 and present it, hasn't there?
- 16 A. (Mr. Long) No, because, you know, this is giving
- information to people as what we could accept. I 17
- think what's contemplated on this one is that it's 18
- 19 RECs as they are from time to time. And, you know,
- 20 if you need to confirm that, we'll confirm that in a
- 21 record request.
- 22 Q. Can you confirm it with a record request from
- 23 Laidlaw?
- 24 A. (Mr. Long) Laidlaw's not a party.

the lunch recess and resume at 1:30.

And Mr. Bersak, if there's some further clarification that can be provided about the meaning of Section 3 of Exhibit 9, Rev. 1, then that may be helpful.

MR. BERSAK: We shall do that, Mr. Chairman.

MR. BOLDT: Matter of housekeeping, Mr. Chairman? I'm sorry. One of the questions last night was that there were certain tables that may not have been included in the Ventyx materials we produced in confidentiality that were 2009 and earlier, for the fall 2009 and the spring 2010. We have those materials. Ms. Roman brought them. I have three copies to add to the materials, and then we'll submit the others to those who are bound by the confidentiality already.

CMSR. IGNATIUS: And a copy to the clerk as well.

MR. BOLDT: Did we give you a set of the confidentiality materials yesterday?

CLERK: No.

MR. BOLDT: So we have -- if you wish us to, we'll give another set and mark that one as

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1	well.						
2	CMSR. IGNATIUS: Thank you.						
3	CHAIRMAN GETZ: All right. Thank you.						
4	Okay. We are recessed.						
5	(WHEREUPON, the Day 3 Morning Session						
6	recessed for lunch at 12:27 p.m. Day 3						
7	Afternoon Session to resume under separate						
8	cover so designated.)						
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1	CERTIFICATE						
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3	Shorthand Court Reporter and Notary Public of						
4	the State of New Hampshire, do hereby						
5	certify that the foregoing is a true and						
6	accurate transcript of my stenographic notes						
7	of these proceedings taken at the place and						
8	on the date hereinbefore set forth, to the						
9	best of my skill and ability under the						
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